



**HAMPTON ROADS PLANNING  
DISTRICT COMMISSION**

**FINANCIAL AND COMPLIANCE REPORTS**

**YEAR ENDED JUNE 30, 2025**

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

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## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

Honorable Commission Board Members  
Hampton Roads Planning District Commission

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities and the major fund of the Hampton Roads Planning District Commission (Commission), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Commission, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards and specifications are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Change in Accounting Principle***

As described in Note 15 to the financial statements, in fiscal year 2025, the Commission adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS; *Government Auditing Standards*; and *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS; *Government Auditing Standards*; and *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Commission's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information on pages 4-10 and 49-54, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Commission's basic financial statements. The accompanying supplementary information on pages 55-57 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 6, 2025 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

*PBMares, LLP*

Harrisonburg, Virginia  
October 6, 2025

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

## **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

### **MANAGEMENTS DISCUSSION AND ANALYSIS**

The Management of the Hampton Roads Planning District (Commission) presents this narrative discussion and analysis of the Commission's financial performance as of and for the fiscal year ended June 30, 2025. To enhance your understanding of the Commission's financial performance, please read this discussion and analysis, the Commission's basic financial statements, and supporting notes following this section.

### **FINANCIAL HIGHLIGHTS**

The government-wide financial statements report information about the Commission as a whole using the economic resources measurement focus and accrual basis of accounting.

- The Commissions net position (assets and deferred outflows of resources less liabilities and deferred inflows of resources) on a government-wide basis was \$797.1 thousand at June 30, 2025.
- For fiscal year 2025 general revenues of the Commission's activities amounted to \$1.1 million and net program expenses (\$589.1) thousand, which resulted in an increase from 2024 in net position for the Commission's activities of \$463 thousand.
- The Commission received approximately \$10.7 million in state and federal grants used to fund the activities and programs of the Commission.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. The financial section of this report includes management's discussion and analysis, the basic financial statements and required supplementary information. The Commission's basic financial statements comprise three components: 1) Government-wide financial statements, 2) Fund financial statements, and 3) Notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

The Commission's financial statements present two kinds of statements, each with a different measurement focus and basis of accounting. The *government-wide statements* (economic resources measurement focus and accrual basis of accounting) provide both long and short term information about the Commission's overall financial status. The *fund financial statements* (current financial resources measurement focus and modified accrual basis of accounting) focus on the individual functions of the Commission, reporting the Commission's operations in more detail then the government wide statements. Both perspectives allow the user to address relevant questions, broaden the basis of comparison and enhance the Commission's accountability.

#### **Government-wide Financial Statements**

The *government-wide financial statements* are designed to provide the readers with a broad overview of the Commission's finances in a manner similar to a private-sector business. These statements include all of the Commission's assets, deferred outflows of resources. Liabilities and deferred inflows of resources reported using the accrual basis of accounting. Government-wide financial reporting consists of two statements: The Statement of Net Position and the Statement of Activities.

- The Statement of Net Position presents information on all Commission assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference reported as net position. Net position is one way to measure the Commission's financial health, or financial position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Commission is improving or declining.
- The Statement of Activities presents information identifying how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, some items of revenues and expenses are reported in this statement that will result in cash flows in future fiscal periods.
- All of the activities of the Commission are reported as governmental activities because the sources of funding include contributions from member jurisdictions and federal and state grants.

## **Fund Financial Statements**

Fund financial statements provide more detailed information about the Commission's most significant fund. Funds are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Commission reports all activities in a general governmental fund.

**Governmental funds** – Governmental funds are used to account for essentially the same functions reported in governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Since this presentation does not include the long-term focus of the government-wide statements, both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The fund financial statements using the current financial resources measurement focus will show capital outlay and debt service principal as expenditures. The reconciliation between the fund financial statements and the government-wide statements will eliminate these transactions and incorporate capital assets and long-term debt obligations into the governmental activities columns in the government-wide statements.

**Notes to the Financial Statements** – Included as part of the basic financial statements, the notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found at the end of the Basic Financial Statements section of this report.

**Required Supplementary Information** – In addition to the basic financial statements and notes, this section presents a schedule of funding progress for defined benefit pension plan and analysis of fund progress for other postemployment benefits.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As required, the following tables present a summary of the long-term financial condition and operations of the Commission for the years ended June 30, 2025 and June 30, 2024. The *Summary Statements of Net Position* include the current assets, investments in capital assets, current and noncurrent liabilities, and deferred outflows and inflows of resources of the Commission. The *Summary Statements of Revenues, Expenses and Changes in Net Position* contain all of the years' revenues and expenses. The *Summary Statements of Changes in Net Position* further delineate the areas of fiduciary responsibility within the net position category.

### Statement of Net Position

The following table summarizes the Commission's Statements of Net Position:

**Summary Statements of Net Position**  
**As of June, 30**

	<b>2025</b>	2024 **	Increase (Decrease)	% Change
<b>ASSETS AND DEFERRED OUTFLOWS OF RESOURCES</b>				
Current assets	\$ 12,641,818	\$ 17,777,399	\$ (5,135,581)	-28.89%
Capital assets, net of accumulated depreciation and amortization	2,054,524	1,157,082	897,442	77.56%
Deferred outflows of resources - pension plan and OPEB	1,404,318	801,096	603,222	75.30%
<b>Total assets and deferred outflows of resources</b>	<b>16,100,660</b>	19,735,577	(3,634,917)	-18.42%
<b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>				
Current liabilities	5,954,335	11,152,947	(5,198,612)	-46.61%
Noncurrent liabilities	7,109,197	6,489,557	619,640	9.55%
Deferred inflows of resources - pension plan and OPEB	2,239,998	1,758,976	481,022	27.35%
<b>Total liabilities and deferred inflows of resources</b>	<b>15,303,530</b>	19,401,480	(4,097,950)	-21.12%
<b>NET POSITION</b>				
Net investment in capital assets	1,889,357	1,010,586	878,771	86.96%
Unrestricted	<u>(1,092,227)</u>	<u>(676,489)</u>	<u>(415,738)</u>	<u>61.46%</u>
<b>Net position</b>	<b>\$ 797,130</b>	\$ 334,097	\$ 463,033	138.59%

\*\* Fiscal year 2024 includes a restatement for implementation of GASB 101.

### Financial Highlights – Statement of Net Position:

The Commission's net position increased by \$463 thousand in fiscal year 2025. This increase is due to the decrease of current liabilities. The amounts payable to Charter Communications for the V ATI broadband project as well as payables related to economic development grant programs decreased between 2024 and 2025 as these projects were closed or coming close to closing during the fiscal year 2025. There was an increase in the capital assets during fiscal year 2025 due to the completion of a project to rebuild the parking lot at the regional building as well as an upgrade to the servers for our network.

This statement reports all short-term and long-term activity of the Commission, which significantly overstates the Commission's true liability due to the long-term estimates required by Governmental Accounting Standards Board (GASB). Net position, according to this statement, shows an increase of \$463 thousand.

In order to conform with GASB Statements No. 68 and 75, as mandated by Government Accounting Standards, the Commission must record the total unfunded liabilities. These liabilities are primarily long-term liabilities, based on actuarial studies of the activity in the Virginia Retirement System. Therefore, actual results could differ substantially. It is important to note and recognize the ultimate settlement of the remaining liability will be paid primarily with future Commission resources. In November 2020, the Commission's board approved the recommended change to the Personnel Manual on health insurance for retirees and their spouses for employees hired on or after January 1, 2021. This revision will assist in reducing and managing the agency's liability for future employees.

## Statement of Activities

The following table provides a summary of the Statement of Activities:

### Summary Statements of Activities For the Years Ended June 30,

	2025	2024 **	Increase (Decrease)	% Change
<b>Program revenues:</b>				
Local contributions	\$ 4,560,934	\$ 5,060,382	\$ (499,448)	-9.87%
Federal pass-through	8,177,540	10,487,749	(2,310,209)	-22.03%
Commonwealth	2,638,689	3,718,002	(1,079,313)	-29.03%
<b>Total operating revenues</b>	<b>15,377,163</b>	<b>19,266,133</b>	<b>(3,888,970)</b>	<b>-20.19%</b>
<b>Operating expenses:</b>				
Indirect - general and administrative	1,474,229	1,846,107	(371,878)	-20.14%
Direct Program Expense	391,370	388,470	2,900	0.75%
Personnel	4,918,965	4,469,697	449,268	10.05%
Consultants	3,779,699	6,635,445	(2,855,746)	-43.04%
Transportation pass-through services	312,293	400,316	(88,023)	-21.99%
VATI pass-through	1,458,919	8,239,994	(6,781,075)	-82.29%
Housing and Emergency Management pass-through	3,630,795	1,911,699	1,719,096	89.93%
<b>Total operating expenses</b>	<b>15,966,270</b>	<b>23,891,728</b>	<b>(7,925,458)</b>	<b>-33.17%</b>
<b>Operating income (loss)</b>	<b>(589,107)</b>	<b>(4,625,595)</b>	<b>4,036,488</b>	<b>-87.26%</b>
Miscellaneous	712,431	3,986,720	(3,274,289)	-82.13%
Use of money	339,709	513,442	(173,733)	-33.84%
<b>Change in net position</b>	<b>\$ 463,033</b>	<b>\$ (125,433)</b>	<b>\$ 588,466</b>	<b>-469.15%</b>

\*\* Fiscal year 2024 includes a restatement for implementation of GASB 101.

## Financial Highlights – Statement of Activities

The Personnel Category includes direct personnel expenses of \$5,018,992 from FY25, as well as a \$60,838 decrease of pension expense, a \$174,287 increase of long term OPEB liability and an additional increase of \$13,422 for leave liability.

Operating revenues decreased by \$3,888,970 due to federal pass-through and state grants. This decrease is attributable to funding for the V ATI project as the work is winding down. This represents a decrease of revenue of \$3.6 million.

Operating expenses decreased by \$7.9 million primarily due to the decrease of pass-through funding for the VATI project, this is offset by increases in housing pass-through related to the VAPDC project expense and decreases in consultant costs related to economic development projects that concluded in FY24.

## **FINANCIAL ANALYSIS OF THE COMMISSION'S GENERAL FUND**

The Commission uses fund accounting to ensure and demonstrate compliance with finance – related legal requirements.

At the end of the current fiscal year the Commission reported an ending fund balance of \$6.8 million. Approximately 43.6% of this amount is available for spending at the Commission's discretion (unassigned fund balance). Fund balance is divided into four classifications: non spendable, committed, assigned and unassigned.

Fund balance decreased from fiscal year 2024 by \$515.8 thousand. The decrease is attributable to increased cost of capital outlay. The Commission upgraded their servers using previously committed fund balance for that purpose. In addition, there were increases in general and administrative costs and personnel, due to overall increases costs (inflation) and general wage increases respectively.

The Commission annually analyzes changes in unassigned fund balance and will commit a portion of those resources to future capital improvements, these are categorized in the committed fund balance as reserves for vehicles, computer equipment, capital building improvements and operations and maintenance. For fiscal year 2025 approximately \$349 thousand of these resources were expended for server upgrades and rebuilding the parking lot. For FY25 \$220 thousand was contributed to these various reserves. The total committed fund balance is \$2,288,482 which reflects program revenues received but not yet expended as well as the reserve amounts.

The Assigned amount of \$1,666,049 reflects those funds that have been set aside for other postemployment benefits (OPEB) (\$1 million) and leave liabilities (\$666,049). Management has determined the full amount of the GASB 75 liability may never be realized and only a portion of these funds should be set aside for short-term cash management purposes. In November 2020, the Board approved the revisions to the Organization's Personnel Policies that will help in the reduction of these long-term liabilities for the future employees,

The Unassigned amount of \$2,838,932 reflects funds available for future Commission activities. It is important to note that the Commission utilizes the unassigned fund balance to support cash flow while the Commission awaits reimbursement of expenses from grant programs that fund a significant amount of the Commissions operations.

The following table provides the Commission's Balance Sheets of the Governmental Fund as of June 30, 2025 and 2024:

**Balance Sheets – Governmental Fund**  
**June 30, 2025 and 2024**

	General Fund		Increase (Decrease)	% Change		
	2025	2024				
<b>ASSETS</b>						
Current assets:						
Cash and cash equivalents	\$ 7,809,003	\$ 8,534,871	\$ (725,868)	-8.50%		
Due from other governments	4,785,660	9,145,175	(4,359,515)	-47.67%		
Other receivables	13,216	25,214	(11,998)	-47.58%		
Prepaid items and deposits	33,939	72,139	(38,200)	-52.95%		
<b>Total current assets</b>	<b>\$ 12,641,818</b>	<b>\$ 17,777,399</b>	<b>\$ (5,135,581)</b>	<b>-28.89%</b>		
<b>LIABILITIES AND FUND BALANCES</b>						
Liabilities:						
Accounts payable	\$ 774,743	\$ 2,917,499	\$ (2,142,756)	-73.44%		
Contracts payable	1,621,117	3,888,060	(2,266,943)	-58.31%		
Deferred revenue	3,409,819	3,619,502	(209,683)	-5.79%		
Accrued payable	8,737	9,172	(435)	-4.74%		
<b>Total liabilities</b>	<b>5,814,416</b>	<b>10,434,233</b>	<b>(4,619,817)</b>	<b>-44.28%</b>		
Fund balances:						
Nonspendable	33,939	72,139	(38,200)	-52.95%		
Committed	2,288,482	2,892,660	(604,178)	-20.89%		
Assigned	1,666,049	1,666,947	(898)	-0.05%		
Unassigned	2,838,932	2,711,420	127,512	4.70%		
<b>Total fund balances</b>	<b>6,827,402</b>	<b>7,343,166</b>	<b>(515,764)</b>	<b>-7.02%</b>		
<b>Total liabilities and fund balances</b>	<b>\$ 12,641,818</b>	<b>\$ 17,777,399</b>	<b>\$ (5,135,581)</b>	<b>-28.89%</b>		

The *Balance Sheet – Governmental Fund* (Fund Balance Report) reflects the current resources and short-term obligations of the Commission. This report is reported on a modified accrual basis.

## **CAPITAL ASSETS**

### **Summary Statements of Capital Assets** **June 30, 2025 and 2024**

Capital assets not being depreciated or amortized:					
Land	\$	<b>80,620</b>	\$	80,620	\$
				-	0.00%
Capital assets being depreciated or amortized:					
Building and improvements		<b>3,578,628</b>		2,800,646	777,982
Office furniture and equipment		<b>909,090</b>		628,793	280,297
Software		<b>58,294</b>		58,294	-
Automobiles		<b>51,055</b>		51,055	-
Subscription assets		<b>324,944</b>		207,685	117,259
Accumulated depreciation and amortization		<b>(2,948,107)</b>		(2,670,012)	(278,095)
					10.42%
<b>Capital assets, net</b>	<b>\$</b>	<b>2,054,524</b>	<b>\$</b>	<b>1,157,081</b>	<b>\$</b>
					<b>897,443</b>
					<b>77.56%</b>

To maintain the upkeep of the facility and equipment the Commission's major capital outlays included the replacement of the parking lot, the upgrade and replacement of the network servers as well as computer replacements.

### **Requests for Information**

This financial report is designed to provide our Commission members and residents with a general overview of the Commission's finances and to demonstrate the Commission's accountability for the money it receives. Questions concerning this report or requests for additional information should be directed to: Hampton Roads Planning District Commission, Chief Financial Officer, 723 Woodlake Drive, Chesapeake, Virginia 23320.

## **BASIC FINANCIAL STATEMENTS**

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### STATEMENT OF NET POSITION

June 30, 2025

	Governmental Activities
<b>ASSETS</b>	
Cash and cash equivalents	\$ 7,809,003
Due from other governments	4,785,660
Other receivables	13,216
Prepaid items and deposits	33,939
Capital and right-to-use subscription assets:	
Land	80,620
Building and improvements	3,578,628
Office furniture and equipment	909,090
Software	58,294
Automobiles	51,055
Right-to-use subscription assets	324,944
Less accumulated depreciation and amortization	<u>(2,948,107)</u>
<b>Total assets</b>	<u>14,696,342</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Pension plan	1,118,117
Other postemployment benefits	<u>286,201</u>
<b>Total deferred outflows of resources</b>	<u>1,404,318</u>
<b>LIABILITIES</b>	
Accounts payable	774,743
Contracts payable	1,621,117
Accrued payroll	8,737
Unearned revenue	3,409,819
Noncurrent liabilities:	
Due within one year:	
Compensated absences	50,595
Subscriptions liability	89,324
Due in more than one year:	
Compensated absences	665,698
Subscriptions liability	75,843
Other postemployment benefits	3,795,882
Net pension liability	<u>2,571,774</u>
<b>Total liabilities</b>	<u>13,063,532</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Pension plan	504,446
Other postemployment benefits	<u>1,735,552</u>
<b>Total deferred inflows of resources</b>	<u>2,239,998</u>
<b>NET POSITION</b>	
Net investment in capital assets	1,889,357
Unrestricted	<u>(1,092,227)</u>
<b>Total net position</b>	<u>\$ 797,130</u>

**HAMPTON ROADS PLANNING DISTRICT COMMISSION**

**STATEMENT OF ACTIVITIES**

**Year Ended June 30, 2025**

	Expenses	Program Revenues	Operating Grants and Contributions	Net (Expense) Revenue and Change in Net Position
				Governmental Activities
<b>Functions/Programs:</b>				
Governmental activities:				
Indirect - general and administrative	\$ 1,474,229	\$ 1,474,229	\$ -	
Direct program expenses	391,370	391,370		-
Personnel	4,918,965	4,329,858		(589,107)
Consultants	3,779,699	3,779,699		-
Transportation pass-through services	312,293	312,293		-
VATI pass-through	1,458,919	1,458,919		-
Housing and Emergency Management pass-through	3,630,795	3,630,795		-
<b>Total governmental activities</b>	<b>\$ 15,966,270</b>	<b>\$ 15,377,163</b>		<b>(589,107)</b>
 General revenues:				
Miscellaneous				712,431
Use of money - investment income				339,709
<b>Total general revenues</b>				<b>1,052,140</b>
 <b>Change in net position</b>				463,033
Net position, beginning of year (as previously reported)				370,020
Restatement for adoption of GASB Statement No. 101				(35,923)
Net position, beginning of year, as restated				334,097
Net position, end of year				<b>\$ 797,130</b>

**HAMPTON ROADS PLANNING DISTRICT COMMISSION**

**BALANCE SHEET**  
**GOVERNMENTAL FUND**  
**June 30, 2025**

	General Fund
<b>ASSETS</b>	
Cash and cash equivalents	\$ 7,809,003
Due from other governments	4,785,660
Other receivables	13,216
Prepaid items and deposits	<u>33,939</u>
<b>Total assets</b>	<u><u>\$ 12,641,818</u></u>
<b>LIABILITIES</b>	
Accounts payable	\$ 774,743
Contracts payable	1,621,117
Unearned revenue	3,409,819
Accrued payroll	<u>8,737</u>
<b>Total liabilities</b>	<u><u>5,814,416</u></u>
<b>FUND BALANCE</b>	
Nonspendable	33,939
Committed	2,288,482
Assigned	1,666,049
Unassigned	<u>2,838,932</u>
<b>Total fund balance</b>	<u><u>6,827,402</u></u>
<b>Total liabilities and fund balance</b>	<u><u>\$ 12,641,818</u></u>

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION

June 30, 2025

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Total fund balance - governmental fund	\$	6,827,402
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not current financial resources and, therefore, not reported in the governmental fund.		
Capital and right-to-use subscription assets	\$	5,002,631
Less accumulated depreciation and amortization		<u>(2,948,107)</u>
		2,054,524
Deferred outflows of resources represent a consumption of net position that applies to a future period and, therefore, are not recognized as expenditures in the governmental fund until then.		
Pension plan		1,118,117
Other postemployment benefits		<u>286,201</u>
		1,404,318
Long-term liabilities are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental fund.		
Subscription liability		(165,167)
Compensated absences		(716,293)
Other postemployment benefits		(3,795,882)
Net pension liability		<u>(2,571,774)</u>
		(7,249,116)
Deferred inflows of resources represent an acquisition of net position that applies to a future period and, therefore, are not recognized as revenue in the governmental fund until then.		
Pension plan		(504,446)
Other postemployment benefits		<u>(1,735,552)</u>
		<u>(2,239,998)</u>
<b>Net position of governmental activities</b>	<b>\$</b>	<b>797,130</b>

**HAMPTON ROADS PLANNING DISTRICT COMMISSION**

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE**  
**GOVERNMENTAL FUND**  
**Year Ended June 30, 2025**

	General Fund
Revenues:	
Intergovernmental:	
Local contributions	\$ 4,560,934
Federal pass-through	8,177,540
Commonwealth	2,638,689
Use of money - investment income	339,709
Miscellaneous	712,431
<b>Total revenues</b>	<b>16,429,303</b>
Expenditures:	
Current:	
Indirect - general and administrative	1,876,523
Direct program expenses	391,370
Personnel	5,018,992
Consultants	3,779,699
Transportation pass-through services	312,293
VATI pass-through	1,458,919
Housing and Emergency Management pass-through	3,630,795
Debt service:	
Principal	98,587
Interest	12,309
Capital outlay:	
Capital assets	365,580
Right-to-use subscription assets	117,258
<b>Total expenditures</b>	<b>17,062,325</b>
<b>Deficiency of revenues under expenditures</b>	<b>(633,022)</b>
Other Financing Sources:	
Issuance of subscription agreement	117,258
<b>Total other financing sources</b>	<b>117,258</b>
<b>Net change in fund balance</b>	<b>(515,764)</b>
Fund balance, beginning of year	<b>7,343,166</b>
Fund balance, end of year	<b>\$ 6,827,402</b>

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE OF THE GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES Year Ended June 30, 2025

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Net change in fund balance - governmental fund	\$ (515,764)
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Reconciliation of amounts reported for governmental activities in the Statement of Activities:

The governmental fund reports capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense.

Expenditures for capital and right-to-use subscription assets	\$ 1,175,537
Less depreciation and amortization expense	<u>(278,095)</u>
	897,442

Debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of debt principal is an expenditure in the governmental funds, but repayment reduces long-term liabilities in the Statement of Net Position.

Issuance of subscription agreements	(117,258)
Principal payments on subscription agreements	<u>98,587</u>
	(18,671)

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental fund.

Compensated absences	(13,422)
Other postemployment benefits	174,288
Pension expense, net	<u>(60,840)</u>
	100,026

<b>Change in net position of governmental activities</b>	<u>\$ 463,033</u>
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# **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 1. Summary of Significant Accounting Policies**

#### **A. Reporting Entity**

Hampton Roads Planning District Commission (Commission) is a regional planning agency authorized by the Virginia Area Development Act of 1968 and created by the merger of the Southeastern Virginia Planning District Commission and the Peninsula Planning District Commission on July 1, 1990. The Commission performs various planning services for the town of Smithfield, the cities of Chesapeake, Franklin, Hampton, Newport News, Norfolk, Portsmouth, Poquoson, Suffolk, Williamsburg, and Virginia Beach, and the counties of Gloucester, Isle of Wight, James City, Southampton, Surry, and York. Revenues of the Commission are received primarily from local government (member) contributions and various state and federal grant programs.

In the fall of 2008, the Commission was reorganized to better reflect efforts of the transportation staff in performing the planning, technical, and administrative duties of the regional Metropolitan Planning Organization (MPO) in accordance with regulations as determined by the Federal Highway Administration and the Virginia Department of Transportation. These duties were organized into a new function entitled Hampton Roads Transportation Planning Organization (HRTPO). HRTPO has two Memorandums of Understanding with the Commission. The first addresses the concept that the Commission "shall provide the planning and administrative staff to HRTPO" and all duties thereof. The second addresses the concept that HRTPO "desires that the Commission serve as fiscal agent for HRTPO" and all duties thereof. In this capacity, the audited financial statements of the Commission cover all the activities involved in administering the financial aspects of HRTPO.

The Commission's governing body is composed of various members appointed by each of the seventeen participating jurisdictions. These governmental entities have an ongoing financial responsibility to the Commission because its continued existence depends on the continued funding by the participants. The Commission is perpetual and no participating government has access to its resources or surpluses, nor is any participant liable for the Commission's debt or deficits.

The Commission is not a component unit of any of the participating governments. There are no component units to be included in the Commission's financial statements.

#### **B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (Statement of Net Position and Statement of Activities) report information of the governmental activities supported by intergovernmental revenues.

The Statement of Net Position offers information on the assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Net position is reported as restricted when externally imposed constraints are in effect. Internally imposed designations of resources are not presented as restricted net position.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **B. Government-Wide and Fund Financial Statements (Continued)**

The government-wide Statement of Activities is designed to report the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include contributions and grants that are restricted to meeting the operational requirements of a particular function. Miscellaneous and interest earnings not properly associated with program revenues are reported instead as general revenues.

The government-wide financial statements are presented on an economic resources measurement focus and the accrual basis of accounting.

Separate fund financial statements are provided for the governmental fund. In the fund financial statements, financial transactions and accounts of the Commission are organized on the basis of funds. The operation of the fund is considered to be an independent fiscal and separate accounting entity, with a self-balancing set of accounts recording cash and/or other financial resources together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The governmental fund is reported on a Balance Sheet and a Statement of Revenues, Expenditures and Change in Fund Balance (fund equity). Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, a reconciliation is presented, which briefly explains the adjustments necessary to reconcile the fund financial statements to the government-wide financial statements.

#### **C. Measurement Focus and Basis of Accounting**

***Government-Wide Financial Statements:*** Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Intergovernmental revenues, consisting of contributions from participating jurisdictions and Federal and State funds from the Commonwealth of Virginia, are recognized in the period the funding is made available.

***Governmental Fund Financial Statements:*** The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are measurable and available. The Commission considers revenues to be available if they are collected within 45 days after year end. Expenditures are recorded when a liability is incurred under the full accrual method of accounting. The individual Governmental Fund is:

***General Fund:*** The General Fund is the primary operating fund of the Commission and is used to account for and report all revenues and expenditures applicable to the general operations of the Commission. Revenues are derived primarily from intergovernmental activities. The General Fund is considered a major fund for financial reporting purposes.

## **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 1. Summary of Significant Accounting Policies (Continued)**

##### **D. Budgets and Budgetary Accounting**

The Commission's annual budget is a management tool that assists users in analyzing financial activity for its June 30 fiscal year. The Commission's primary funding sources are federal and state grants and local subsidies, which have periods that may or may not coincide with the Commission's fiscal year. These grants and subsidies are normally for a twelve-month period; however, they may be awarded for periods shorter or longer than twelve months.

Because of the Commission's dependency on federal, state and local budgetary decisions, revenue estimates are based upon the best available information as to potential sources of funding. The Commission's annual budget differs from that of a local government due to the uncertain nature of grant awards from other entities.

The resultant annual budget is subject to amendment within the fiscal year due to:

- Increases/decreases in actual grant awards from those estimated;
- Unanticipated grant awards not included in the budget; and
- Expected grant awards that fail to materialize.

The Board formally approves the annual budget in April, before the subsequent fiscal year begins. Due to grant expirations and new awards, amendments are made throughout the year as necessary.

##### **E. Other Significant Accounting Policies**

###### **1. Cash and Cash Equivalents**

Cash equivalents include all highly liquid investments with maturities of three months or less.

###### **2. Investments**

Investments are stated at fair value based on quoted market prices. Interest income is accrued as earned.

###### **3. Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in the financial statements using the consumption method.

###### **4. Capital Assets**

Capital assets include property and equipment and computer hardware with an individual cost of more than \$5,000 and an estimated useful life in excess of one year, excluding right-to-use subscription assets, which are stated at the present value of certain required payments. For constructed assets, all costs necessary to bring assets to the condition and location necessary for the intended use are capitalized. Repairs and maintenance are charged to operations as incurred. Additions and betterments are capitalized. The costs of assets retired and accumulated depreciation are removed from the accounts.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **E. Other Significant Accounting Policies (Continued)**

##### **4. Capital Assets (Continued)**

Depreciation and amortization of all exhaustible equipment, leasehold improvements and intangibles is charged as an expense against operations using the straight-line method over the following estimated useful lives:

Building and improvements	40 years
Office furniture and equipment	5 years
Software	5 years
Automobiles	5 years
Right-to-use subscription assets	Life of subscription

When, in the opinion of management, certain assets are impaired, any estimated decline in value is accounted for as an expense. There were no impaired assets at year end.

##### **5. Subscription Based Information Technology Arrangements (SBITAs)**

For new or modified contracts, the Commission determines where the contract is a SBITA. If a contract is determined to be, or contain, a SBITA with a non-cancellable term in excess of 12 months (including any options to extend or terminate the subscription when exercise is reasonably certain), the Commission records a right-to-use subscription asset and subscription liability which is calculated based on the value of the discounted future subscription payments over the term of the subscription. If the interest rate implicit in the subscription is not readily determinable, the Commission will use the applicable incremental borrowing rate in the calculation of the present value of the subscription payments.

The Commission recognizes a subscription liability and right-to-use subscription asset on the statement of net position. Subscriptions with an initial, non-cancellable term of 12 months or less are not recorded on the statement of net position and expense is recognized as incurred over the subscription term.

Subscription payments are apportioned between interest expense and principal based on an amortization schedule calculated using the effective interest method.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **E. Other Significant Accounting Policies (Continued)**

##### **6. Pensions**

The Virginia Retirement System (VRS) Political Subdivision Retirement Plan (the Commission's retirement plan) is a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Commission's retirement plan and the additions to/deductions from the Commission's retirement plan's fiduciary net position have been determined on the same basis as they were reported by the VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### **7. Other Postemployment Benefits**

The Commission administers a single-employer defined post-employment health care benefit plan (the Plan). For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, an actuarial valuation was performed as of July 1, 2023, using updated actuarial assumptions. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan.

##### **8. VRS Sponsored OPEB Programs - Group Life Insurance**

The VRS Group Life Insurance (GLI) Program is a multiple employer, cost-sharing plan. It provides coverage to state employees, teachers, and employees of participating political subdivisions. The GLI Program was established pursuant to Section 51.1-500 et seq. of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The GLI Program is a defined benefit plan that provides a basic GLI benefit for employees of participating employers. For purposes of measuring the net GLI Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the GLI Program OPEB, and GLI Program OPEB expense, information about the fiduciary net position of the VRS GLI Program OPEB and the additions to/deductions from the VRS GLI Program OPEB's fiduciary net position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

##### **9. Compensated Absences**

The Commission's policy permits VRS Plan 1 and Plan 2 full-time employees to accumulate earned but unused vacation benefits, and VRS Hybrid employees Paid Time Off benefits, which are eligible for payment upon separation from the Commission's service up to twice the annual earnings, at the rate of pay at separation. The liability for such leave is reported as incurred in the government-wide statements. Vacation / Paid Time Off is granted to all full-time employees and is earned based upon the length of employment.

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 1. Summary of Significant Accounting Policies (Continued)**

##### **F. Other Significant Accounting Policies (Continued)**

###### **9. Compensated Absences (continued)**

Accumulated sick leave for VRS Plan 1 and Plan 2 employees accrues until employees leave the Commission and will be paid out depending on date of hire and years of service. All full-time regular employees with hire dates before July 1, 2001 are grandfathered under the previous sick leave policy for the sick leave balances as of June 30, 2001 and, at the time of separation, will be reimbursed for one-third of the balance of hours remaining at their rate of pay at separation.

Effective July 1, 2001, all regular full-time employees who participate in VRS Plan 1 and Plan 2 are eligible to receive payment of 25% of the sick leave unused balance, up to a maximum payout depending on their years of service, at the rate of pay at separation. Any employee who separates from the Commission with less than 5 years of service will not be reimbursed for any remaining sick leave balance. Over 5 but less than 10 years, maximum payout will be \$2,500; over 10 but less than 15 years, maximum payout will be \$3,500; over 15 but less than 20 years, maximum payout will be \$5,000; over 20 but less than 25 years, maximum payout will be \$6,500; and over 25 years of service maximum payout will be \$7,500.

The commission has established a sick leave bank which provides eligible employees an additional source of paid leave when all other leave balances have been exhausted in the event of an extended illness or disability. This program allows for voluntary donations of employees unused leave to assist those approved for use of the leave.

The commission has estimated the various types of leave that will be more likely than not to be paid out or used and recorded a liability for that amount at the employee's current rates of pay.

The Commission adopted GASB Statement No. 101, *Compensated Absences*, on July 1, 2024. Beginning adjustments to the compensated absences liability resulted in a change to beginning net position. See note 15 for additional details surrounding the change in accounting principle.

###### **10. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expenditure) until then. The Commission currently has items related to the pension plan that qualify for reporting in this category and are discussed in detail in Note 7 and items related to other postemployment benefits discussed in detail in Notes 9 and 10.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **E. Other Significant Accounting Policies (Continued)**

##### **10. Deferred Outflows/Inflows of Resources (Continued)**

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The Commission currently has items related to the pension plan and are discussed in detail in Note 7 and items related to other postemployment benefits discussed in detail in Notes 9 and 10.

##### **11. Fund Balance**

The Commission reports fund balance in accordance with GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

*Nonspendable fund balance* classification includes amounts that are not in spendable form (such as prepaid items) or are required to be maintained intact (corpus of a permanent fund).

*Restricted fund balance* classification includes amounts constrained to specific purposes by their providers (higher levels of government), through constitutional provisions, or by enabling legislation.

*Committed fund balance* classification includes amounts constrained to specific purposes by the government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint. To be reported as committed, amounts cannot be used for any other purpose unless the Board takes action to remove or change the constraint.

*Assigned fund balance* classification includes amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official body to which the governing body delegates the authority. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

*Unassigned fund balance* classification includes the residual balance of the General Fund that has not been restricted, committed or assigned to specific purposes within the General Fund.

When fund balance resources are available for a specific purpose in more than one classification, the Commission will consider the use of restricted, committed or assigned funds prior to the use of unassigned fund balance as they are needed.

The unassigned fund balance is utilized to support cash flow while the Commission awaits reimbursement of expenses from grant programs.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 1. Summary of Significant Accounting Policies (Continued)**

#### **E. Other Significant Accounting Policies (Continued)**

##### **12. Net Position**

Net position represents the difference between assets and deferred outflows of resources, and liabilities and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Commission or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Commission first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

##### **13. Estimates and Assumptions**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and deferred inflows and outflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

##### **14. Subsequent Events**

In preparing these financial statements, the Commission has evaluated events and transactions for potential recognition or disclosure through October 6, 2025, the date the financial statements were available to be issued.

### **Note 2. Cash and Cash Equivalents**

At June 30, 2025, cash and cash equivalents consisted of the following, at cost, which approximates fair value:

Cash	\$ 746,249
Local Government Investment Pool (LGIP)	6,532,890
CDARS	<u>529,864</u>
<b>Total</b>	<b><u>\$ 7,809,003</u></b>

## **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 2. Cash and Cash Equivalents (Continued)**

##### **Deposits**

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (Act), Section 2.2-4400 et., seq. of the *Code of Virginia*. Under the Act, banks and savings institutions holding public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice, will pledge collateral that ranges in the amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

##### **Investments**

Statutes authorize local governments and other public bodies to invest in obligations of the United States or its agencies thereof, obligations of the Commonwealth of Virginia or political subdivisions thereof, obligations of the International Bank for Reconstruction and Development (World Bank), the Asian Development Bank, the African Development Bank, “prime quality” commercial paper and certain corporate notes, bankers’ acceptances, repurchase agreements and the State Treasurer’s Local Government Investment Pool (LGIP).

##### **Credit Risk**

As required by state statutes, the Policy requires that commercial paper have a short-term debt rating of no less than “A-1” (or its equivalent) from at least two of the following; Moody’s Investors Service, Standard & Poor’s and Fitch Investor’s Service. Corporate notes, negotiable Certificates of Deposit and bank deposit notes maturing in less than one year must have a short-term debt rating of at least “A-1” by Standard & Poor’s and “P-1” by Moody’s Investors Service. Notes having a maturity of greater than one year must be rated “AA” by Standard & Poor’s or “Aa” by Moody’s Investors Service.

##### **Custodial Credit Risk**

For deposits, custodial credit risk is the risk that in the event of a failure of a depository financial institution, deposits may not be recovered. All cash of the Commission is maintained in accounts collateralized in accordance with the Act, Section 2.2-4400 et. seq. of the *Code of Virginia* or covered by federal depository insurance. Under the Act, banks holding public deposits in excess of the amounts insured by FDIC must pledge collateral in the amount of 50% of excess deposits to a collateral pool in the name of the State Treasury Board. If any member bank fails, the entire collateral pool becomes available to satisfy the claims of governmental entities. With the ability to make additional assessments, the multiple bank collateral pool functions similarly to depository insurance. The Commonwealth of Virginia Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 2. Cash and Cash Equivalents (Continued)**

#### **Concentration of Credit Risk**

The Policy establishes limitations on portfolio composition by issuer in order to control concentration of credit risk. No more than 5% of the Commission's portfolio will be invested in the securities of any one issuer with the exception of: (1) the U.S. government or Agencies thereof, (2) fully insured/collateralized certificates of deposit or repurchase agreements that are collateralized by the U.S. government or Agencies thereof, and (3) mutual funds whereby the portfolio is limited to U.S. government or Agency securities.

#### **Interest Rate Risk**

As of June 30, 2025, the Commission had the following investments:

	Maturities (in years)	
	Less Than 1 Year	Fair Value
CDARS	\$ 529,864	\$ 529,864
Local Government Investment Pool (LGIP)	6,532,890	6,532,890

The Commission is exposed to minimal interest rate risk since all investments had fixed interest rates and are short-term at June 30, 2025.

#### **External Investment Pool**

At June 30, 2025, the Commission had investments of \$6,532,890 in the LGIP. The LGIP is a professionally managed money market fund, which invests in qualifying obligations and securities as permitted by Virginia statutes. Pursuant to Section 2.2-4605 of the *Code of Virginia*, the Treasury Board of the Commonwealth sponsors the LGIP and has delegated certain functions to the State Treasurer. The LGIP reports to the Treasury Board at the regularly scheduled monthly meetings. The fair value of the position of the LGIP is the same as the value of the pool shares, i.e., the LGIP maintains a stable net asset value of \$1 per share. The LGIP has been assigned an "AAAm" rating by Standard & Poor's. LGIP is managed in accordance with GASB Statement No. 79. The portfolio securities are valued by the amortized cost method, and, on a weekly basis, this valuation is compared to current market to monitor any variance and the maturity is less than one year. Investments are limited to short-term, high quality credits that can be readily converted into cash with limited price variation.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 3. Fair Value Measurement**

The Commission categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The three levels of the fair value hierarchy are described below.

**Level 1** Valuation based on quoted prices in active markets for identical assets or liabilities.

**Level 2** Valuation based on quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable data for substantially the full term of the assets and liabilities.

**Level 3** Valuations based on unobservable inputs to the valuation methodology that are significant to the measurement of the fair value of assets or liabilities.

	Level 1	Level 2	Level 3
CDARS	\$ 529,864	\$ -	\$ -

### **Note 4. Due From Other Governments**

At June 30, 2025, amounts due from other governments were as follows:

City of Chesapeake - Federal Home Loan	\$ 174,684
City of Portsmouth - Federal Home Loan	189,726
DCR Bay Grant	49,154
Department of Environmental Quality	170,490
Environmental Protection Agency (EPA)	183,953
GO Virginia	150,245
Hampton	190
HRTAC	79,448
James City	760
National Fish & Wildlife Foundation	49,060
Newport News	58,131
Southside Network Authority	31,310
VAPDC - Housing Grants	990,000
VATI - DHCD	1,524,732
Virginia Department of Emergency Management	119,722
Virginia Department of Housing and Community Development (DHCD)	14
Virginia Department of Rail and Public Transit	441,814
Virginia Department of Transportation	570,121
Other Localities (Williamsburg & Virginia Beach)	2,106
<b>Total</b>	<b>\$ 4,785,660</b>

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## NOTES TO FINANCIAL STATEMENTS

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### Note 5. Capital Assets

A summary of capital assets is as follows for the year ended June 30, 2025:

	Balance June 30, 2024		Transfers/ Additions		Balance June 30, 2025
Capital assets not being depreciated or amortized:					
Land	\$ 80,620	\$ -	\$ -	\$ 80,620	
<b>Total capital assets not being depreciated or amortized</b>	<b>80,620</b>	<b>-</b>	<b>-</b>	<b>80,620</b>	
Capital assets being depreciated or amortized:					
Building and improvements	2,800,646	777,982	-	3,578,628	
Office furniture and equipment	628,793	280,297	-	909,090	
Software	58,294	-	-	58,294	
Automobiles	51,055	-	-	51,055	
Right-to-use subscription assets	207,686	117,258	-	324,944	
<b>Total capital assets being depreciated or amortized</b>	<b>3,746,474</b>	<b>1,175,537</b>	<b>-</b>	<b>4,922,011</b>	
Less accumulated depreciation and amortization for:					
Building and improvements	(2,022,273)	(119,982)	-	(2,142,255)	
Office furniture and equipment	(548,837)	(52,553)	-	(601,390)	
Software	(3,886)	(11,659)	-	(15,545)	
Automobiles	(26,835)	(6,759)	-	(33,594)	
Right-to-use subscription assets	(68,181)	(87,142)	-	(155,323)	
<b>Total accumulated depreciation and amortization</b>	<b>(2,670,012)</b>	<b>(278,095)</b>	<b>-</b>	<b>(2,948,107)</b>	
<b>Total capital assets being depreciated or amortized, net</b>	<b>1,076,462</b>	<b>897,442</b>	<b>-</b>	<b>1,973,904</b>	
<b>Capital assets, net</b>	<b>\$ 1,157,082</b>	<b>\$ 897,442</b>	<b>\$ -</b>	<b>\$ 2,054,524</b>	

Depreciation and amortization were charged to Indirect – General and Administrative.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 6. Compensated Absences**

The following is a summary of compensated absences activity of the Commission for the year ended June 30, 2025:

	Beginning Balance (as restated)	Net change *	Ending Balance	Due Within One Year
Compensated absences	\$ 702,871	\$ 13,422	\$ 716,293	\$ 50,595

\* The net change represents the annual increase net of the annual decrease.

### **Note 7. Pension Plan**

Name of Plan: Virginia Retirement System (VRS)

Identification of Plan: Agent Multiple-Employer Pension Plan

Administering Entity: Virginia Retirement System (System)

#### **A. Plan Description**

All full-time, salaried permanent employees of the Commission are automatically covered by VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System (the System) along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria as defined in the *Code of Virginia*, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has a different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are available at:

- <https://www.varetire.org/members/benefits/defined-benefit/plan1.asp>,
- <https://www.varetire.org/members/benefits/defined-benefit/plan2.asp>,
- <https://www.varetirement.org/hybrid.html>.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 7. Pension Plan (Continued)**

#### **A. Plan Description (Continued)**

##### **Employees Covered by Benefit Terms**

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

	<u>Number</u>
Inactive members or their beneficiaries currently receiving benefits	<u>38</u>
Inactive members:	
Vested	17
Non-vested	15
Active elsewhere in VRS	27
<b>Total inactive members</b>	<u>59</u>
Active members	<u>43</u>
<b>Total</b>	<u>140</u>

##### **Contributions**

The contributions requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.0% of their compensation toward their retirement.

The Commission's contractually required contribution rate for the year ended June 30, 2025 was 9.72%, of covered employee compensation. These rates were based on actuarially determined rates from an actuarial valuation as of June 30, 2023.

This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Commission were \$450,833 and \$376,457 for the years ended June 30, 2025 and 2024, respectively.

The defined contributions component of the Hybrid plan includes member and employer mandatory and voluntary contributions. The Hybrid plan member must contribute a mandatory rate of 1% of their covered payroll. The employer must also contribute a mandatory rate of 1% of this covered payroll, which totaled \$16,096 for the year ended June 30, 2025. Hybrid plan members may also elect to contribute an additional voluntary rate of up to 4% of their covered payroll; which would require the employer a mandatory additional contribution rate of up to 2.5%. This additional employer mandatory contribution totaled \$22,110 for the year ended June 30, 2025. The total Hybrid plan participant covered payroll totaled \$1,609,579 for the year ended June 30, 2025.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## NOTES TO FINANCIAL STATEMENTS

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### B. Net Pension Liability

The net pension liability (NPL) is calculated separately for each employer and represents that particular employer's total pension liability determined in accordance with GASB Statement No. 68, less that employer's fiduciary net position. For the Commission, the net pension liability was measured as of June 30, 2025. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2023, rolled forward to the measurement date of June 30, 2024.

### Actuarial Assumptions

The total pension liability for General Employees in the Commission's Retirement Plan was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50 percent
Salary increases, including inflation	3.50 percent – 5.35 percent
Investment rate or return	6.75 percent, net of pension plan investment expense, including inflation
Mortality Rates:	15% of deaths are assumed to be service related.
– Pre-retirement:	Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.
– Post-retirement:	Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.
– Post-disablement:	Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.
– Beneficiaries and survivors:	Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.
– Mortality improvement:	Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age.
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through nine years of service.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## NOTES TO FINANCIAL STATEMENTS

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### Note 7. Pension Plan (Continued)

#### B. Net Pension Liability (Continued)

Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

### Long-Term Expected Rate of Return

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Weighted Average Long-Term Expected Rate of Return*
Public Entity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
Diversifying Strategies	6.00%	5.80%	0.35%
Leverage	-3.00%	3.50%	-0.11%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Cash	2.00%	3.00%	0.06%
<b>Total</b>	<b>100.00%</b>		<b>7.07%</b>
** Expected arithmetic nominal return			<b>7.07%</b>

\* The above allocation provides a one-year expected return of 7.07% (includes 2.50% inflation adjustment). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## NOTES TO FINANCIAL STATEMENTS

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### Note 7. Pension Plan (Continued)

#### B. Net Pension Liability (Continued)

##### **Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. For the year ended June 30, 2024, the employer contribution rate is 100% of the actuarially determined employer contribution rate from the June 30, 2023, actuarial valuations. From July 1, 2024 on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

#### C. Changes in the Net Pension Liability

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances at June 30, 2023	\$ 19,963,154	\$ 17,923,925	\$ 2,039,229
<b>Changes for the year:</b>			
Service cost	334,051	-	334,051
Interest	1,328,768	-	1,328,768
Difference between expected and actual experience	1,139,265	-	1,139,265
Contributions – employer	-	376,457	(376,457)
Contributions – employee	-	191,835	(191,835)
Net investment income	-	1,712,755	(1,712,755)
Benefit payments, including refunds of employee contributions	(1,223,503)	(1,223,503)	-
Administrative expense	-	(11,843)	11,843
Other changes	-	335	(335)
<b>Net changes</b>	<b>1,578,581</b>	<b>1,046,036</b>	<b>532,545</b>
Balances at June 30, 2024	\$ 21,541,735	\$ 18,969,961	\$ 2,571,774

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## NOTES TO FINANCIAL STATEMENTS

## **Note 7. Pension Plan (Continued)**

C. Changes in the Net Pension Liability (Continued)

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following represents the net pension liability of the Commission using the discount rate of 6.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.75%) or one-percentage-point higher (7.75%) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
5.75%	6.75%	7.75%	
Plan's net pension liability (asset)	\$ 5,222,108	\$ 2,571,774	\$ 418,362

**D. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended June 30, 2025, the Commission recognized pension expense of \$511,670. At June 30, 2025, the Commission reported deferred outflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Employer contributions made subsequent to measurement	\$ 450,833	\$ -
Difference between expected and actual experience	667,284	-
Net difference between projected and actual earnings on plan investments	-	(504,446)
	\$ 1,118,117	\$ (504,446)

The \$450,833 reported as deferred outflows of resources related to pensions resulting from the Commission's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future reporting periods as follows:

Year Ending June 30,	Amount
2026	\$ 39,498
2027	322,692
2028	(94,272)
2029	<u>(105,080)</u>
<b>Total</b>	\$ 162,838

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 7. Pension Plan (Continued)**

#### **E. Pension Plan Data**

Detailed information about the VRS Political Subdivision Retirement Plan is also available in the separately issued VRS 2024 Annual Report. A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at [varetire.org/pdf/publications/2024-annual-report.pdf](http://varetire.org/pdf/publications/2024-annual-report.pdf), or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, Virginia 23218-2500.

### **Note 8. Deferred Compensation Plan**

The Commission has a deferred compensation plan under which the participants may defer a portion of their annual compensation subject to limitations of Internal Revenue Code, Section 457. Any contributions made to the deferred compensation plan are not available to employees until termination, retirement, death, or unforeseeable emergency. Contributions to the plan are administrated by a third-party administrator, Mission Square Retirement. Total contributions to the plan were \$213,467 for the year ended June 30, 2025. The plan does not qualify to be reported as a Fiduciary Fund-type.

### **Note 9. Other Postemployment Benefits (OPEB) Plan**

#### **A. General Information about the OPEB Plan**

*Plan description.* The Commission provides non-pension post-retirement medical insurance benefits to individuals who are at least 50 years of age, have completed 20 full years of continuous service to the Commission, and retire under the Virginia Retirement System through a single employer defined benefit OPEB plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. The plan is closed to new participants.

*Benefits provided.* The Commission provides medical, vision, and dental benefits for retirees and their spouse. The benefit terms provide for the same coverage options as active employees for employee-only medical, vision, and dental plans until age 65. The Commission contributes an amount equal to the current active employee or employee/spouse premium. For retirees and spouses who are age 65 or older, the Commission contributes an amount equal to the current premium for the program plan designed to complement Medicare coverage.

#### ***Employees Covered by Benefit Terms***

Employees covered by the benefit terms as of June 30, 2025:

Inactive employees or beneficiaries currently receiving benefits	28
Active eligible employees	43
<b>Total</b>	<b>71</b>

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 9. Other Postemployment Benefits (OPEB) Plan (Continued)**

#### **B. Total OPEB Liability**

The Commission's total OPEB liability of \$3,617,781 was measured as of June 30, 2025 and was determined by an actuarial valuation as of June 30, 2023.

*Actuarial Assumptions and other inputs.* The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary Increases	3.5%
Inflation Rate	2.50%
Discount Rate	5.20%
Healthcare Cost Trend Rates	6.5% decreasing 0.5% per year to an ultimate rate of 5.0% for 2022 and later years

The discount rate was based on the Bond Buyer General Obligation 20 - Bond Municipal Index.

Mortality rates were based on the RP-2014 Mortality Fully Generational using Projection Scale BB-2020. The census was also updated to reflect the current population.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actual experience study for the period.

	<u>Total OPEB Liability</u>
Balance at June 30, 2024	<u>\$ 4,125,147</u>
Changes for the year:	
Service cost	93,068
Interest	163,161
Changes of assumptions	(629,220)
Benefit payments, including refunds of employee contributions	(134,375)
<b>Net changes</b>	<u>(507,366)</u>
Balance at June 30, 2025	<u>\$ 3,617,781</u>

The entry age normal actuarial cost method is unchanged from the prior OPEB valuation. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 9. Other Postemployment Benefits (OPEB) Plan (Continued)**

#### **B. Total OPEB Liability (Continued)**

##### ***Sensitivity of the Total OPEB Liability to Changes in Discount Rate***

The following presents the total OPEB liability of the Commission, calculated using the discount rate of 5.20%, as well as what Commission's total OPEB liability would be if it were calculated using a discount rate that is 1- percentage-point lower (4.20%) or 1-percentage-point higher (6.20%) than the current discount rate:

##### **Discount Rate Sensitivity – Total OPEB Liability at End of Period:**

	1% Decrease (4.20%)	Discount Rate (5.20%)	1% Increase (6.20%)
Total OPEB liability	\$ 4,100,125	\$ 3,617,781	\$ 3,216,975

##### ***Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates***

The following presents the total OPEB liability of the Commission, as well as the Commission's total OPEB liability would be if it were calculated using healthcare costs trend rates that are 1-percent-points lower or 1-percent-point higher than the current healthcare trend rates:

	1% Decrease	Current Trend Rate	1% Increase
Total OPEB liability	\$ 3,105,646	\$ 3,617,781	\$ 4,255,834

#### **C. OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB**

For the year ended June 30, 2025, the Commission recognized OPEB expense of \$(19,460). The Commission also reported deferred inflows and outflows of resources related to OPEB from the following source at June 30, 2025:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 158,485	\$ (160,374)
Changes of assumptions	73,226	(1,536,039)
<b>Total</b>	<b>\$ 231,711</b>	<b>\$ (1,696,413)</b>

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 9. Other Postemployment Benefits (OPEB) Plan (Continued)**

##### **C. OPEB Expense and Deferred Inflows and Outflows of Resources Related to OPEB (Continued)**

Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>Amount</u>
2026	\$ (275,689)
2027	(270,818)
2028	(284,019)
2029	(332,623)
2030	(254,558)
Thereafter	<u>(46,995)</u>
	<u><u>\$ (1,464,702)</u></u>

#### **Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program**

##### **A. Plan Description**

All full-time, salaried permanent employees of the Commission are automatically covered by the VRS Group Life Insurance (GLI) Program upon employment. This plan is administered by the Virginia Retirement System (the System), along with pensions and other OPEB plans, for public employer groups in the Commonwealth of Virginia.

In addition to the Basic GLI benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional GLI Program. For members who elect the optional GLI coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from the members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the GLI Program OPEB.

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### NOTES TO FINANCIAL STATEMENTS

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#### Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

##### A. Plan Description (Continued)

The specific information for GLI Program OPEB, including eligibility, coverage and benefits is set out in the table below:

GROUP LIFE INSURANCE PROGRAM PLAN PROVISIONS	
<b>Eligible Employees</b> The GLI Program was established July 1, 1960, for state employees, teachers and employees of political subdivisions that elect the program.  Basic GLI coverage is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their accumulated retirement member contributions and accrued interest.	
<b>Benefit Amounts</b> The benefits payable under the GLI Program have several components. <ul style="list-style-type: none"><li>• Natural Death Benefit: The natural death benefit is equal to the employee's covered compensation rounded to the next highest thousand and then doubled.</li><li>• Accidental Death Benefit: The accidental death benefit is double the natural death benefit.</li><li>• Other Benefit Provisions: In addition to the basic natural and accidental death benefits, the program provides additional benefits provided under specific circumstances. These include:<ul style="list-style-type: none"><li>○ Accidental dismemberment benefit</li><li>○ Seatbelt benefit</li><li>○ Repatriation benefit</li><li>○ Felonious assault benefit</li><li>○ Accelerated death benefit option</li></ul></li></ul>	
<b>Reduction in Benefit Amounts</b> The benefit amounts provided to members covered under the GLI Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.	
<b>Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)</b> For covered members with at least 30 years of service credit, there is a minimum benefit payable under GLI Program. The minimum benefit was set at \$8,000 by statute in 2015. This will be increased annually based on the VRS Plan 2 cost-of-living adjustment calculation. The minimum benefit adjusted for the COLA was \$9,532 as of June 30, 2025.	

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)**

##### **B. Contributions**

The contribution requirements for the GLI Program are governed by Sections 51.1-506 and 51.1-508 of the *Code of Virginia*, as amended, but may be impacted as a result of funding provided to state agencies and school divisions by the Virginia General Assembly. The total rate for the GLI Program was 1.18% of covered employee compensation. This was allocated into an employee and an employer component using a 60/40 split. The employee component was 0.71% (1.18% X 60%) and the employer component was 0.47% (1.18% X 40%). Employers may elect to pay all or part of the employee contribution, however, the employer must pay all of the employer contribution. Each employer's contractually required employer contribution rate for the year ended June 30, 2025 was 0.47% of covered employee compensation. This rate was the final approved General Assembly rate which was based on an actuarially determined rate from an actuarial valuation as of June 30, 2023. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the GLI Program from the Commission were \$21,833 and \$22,125 for the years ended June 30, 2025 and June 30, 2024, respectively.

##### **C. GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB**

At June 30, 2025, the Commission reported a liability of \$178,101 for its proportionate share of the net GLI OPEB liability. The net GLI OPEB liability was measured as of June 30, 2024 and the total GLI OPEB liability used to calculate the net GLI OPEB liability was determined by an actuarial valuation performed as of June 30, 2023, and rolled forward to the measurement date of June 30, 2024. The covered employer's proportion of the net GLI OPEB liability was based on the covered employer's actuarially determined employer contributions to the GLI Program for the year ended June 30, 2024 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2024, the participating employer's proportion was 0.01596% as compared to 0.01622% at June 30, 2023.

For the year ended June 30, 2025, the participating employer recognized GLI OPEB expense of \$1,383. Since there was a change in the proportionate share between measurement dates, a portion of the GLI OPEB expense was related to deferred amounts from changes in proportion.

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### NOTES TO FINANCIAL STATEMENTS

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#### Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

##### C. GLI OPEB Liabilities, GLI OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the Group Life Insurance Program OPEB (Continued)

At June 30, 2025, the employer reported deferred outflows of resources and deferred inflows of resources related to the GLI OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 28,091	\$ (4,350)
Net difference between projected and actual earnings on GLI OPEB program investments	-	(15,012)
Change in assumptions	1,015	(8,826)
Changes in proportionate share	3,551	(10,951)
Employer contributions subsequent to the measurement date	21,833	-
<b>Total</b>	<b>\$ 54,490</b>	<b>\$ (39,139)</b>

The \$21,833 reported as deferred outflows of resources related to the GLI OPEB resulting from the employer's contributions subsequent to the measurement date will be recognized as a reduction of the net GLI OPEB liability in the fiscal year ending June 30, 2026. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the GLI OPEB will be recognized in the GLI OPEB expense in future reporting periods as follows:

Year Ending June 30,	Amount
2026	\$ (11,076)
2027	625
2028	(614)
2029	2,286
2030	2,297
	<hr/>
	<b>\$ (6,482)</b>
	<hr/>

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)**

##### **D. Actuarial Assumptions**

The total GLI OPEB liability was based on an actuarial valuation as of June 30, 2023, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2024.

Inflation	2.50%
Salary increases, including inflation:	
Locality – general employees	3.50%-5.35%
Investment rate of return	6.75%, net of investment expenses, including inflation

#### **Mortality Rates – Non-Largest Ten Locality Employers – General Employees**

- Pre-retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years.
- Post-retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year.
- Post-disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years.
- Beneficiaries and survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally.
- Mortality improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)**

##### **D. Actuarial Assumptions (Continued)**

###### **Mortality Rates – Non-Largest Ten Locality Employers – General Employees (Continued)**

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan2/Hybrid; changed final retirement age from 75 to 80 for all.
Withdrawal Rates	Adjusted termination rates to better fit experience at age and service decrement through nine years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

##### **E. Net GLI OPEB Liability**

The net OPEB liability (NOL) for the GLI Program represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of the measurement date of June 30, 2024, NOL amounts for the GLI Program are as follows (amounts expressed in thousands):

	Group Life Insurance OPEB Program
Total GLI OPEB liability	\$ 4,196,055
Plan fiduciary net position	<u>3,080,133</u>
<b>GLI net OPEB liability</b>	<b><u>\$ 1,115,922</u></b>
Plan fiduciary net position as a percentage of the total GLI OPEB liability	73.41%

The total GLI OPEB liability is calculated by the System's actuary, and each plan's fiduciary net position is reported in the System's financial statements. The net GLI OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## NOTES TO FINANCIAL STATEMENTS

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### Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)

#### F. Long-Term Expected Rate of Return

The long-term expected rate of return on the System's investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System's investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class (Strategy)	Long-Term Target Asset Allocation	Arithmetic Long-Term Expected Rate of Return	Average Long-Term Expected Rate of Return*
Public Entity	32.00%	6.70%	2.14%
Fixed Income	16.00%	5.40%	0.86%
Credit Strategies	16.00%	8.10%	1.30%
Real Assets	15.00%	7.20%	1.08%
Private Equity	15.00%	8.70%	1.31%
Diversifying Strategies	6.00%	5.80%	0.35%
PIP - Private Investment Partnership	1.00%	8.00%	0.08%
Cash	2.00%	3.00%	0.06%
Leverage	-3.00%	3.50%	-0.11%
<b>Total</b>	<b>100.00%</b>		<b>7.07%</b>
		** Expected arithmetic nominal return	<b>7.07%</b>

\* The above allocation provides a one-year return of 7.07% (includes 2.50% inflation adjustment). However, one-year returns do not take into account the volatility present in each of the asset classes. In setting the long-term expected return for the System, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 7.10%, including expected inflation of 2.50%.

On June 15, 2023, the VRS Board elected a long-term rate of 6.75% which was roughly at the 45<sup>th</sup> percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.14%, including expected inflation of 2.50%.

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 10. Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program (Continued)**

##### **G. Discount Rate**

The discount rate used to measure the total GLI OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2024, the rate contributed by the Commission for the GLI OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly, which was 113% of the actuarially determined contribution rate. From July 1, 2024 on, employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the GLI OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of eligible employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total GLI OPEB liability.

##### **H. Sensitivity of the Commission's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the Commission's proportionate share of the net GLI OPEB liability using the discount rate of 6.75%, as well as what the Commission's proportionate share of the net GLI OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (5.75%) or one percentage point higher (7.75%) than the current rate:

	1% Decrease 5.75%	Current Discount Rate 6.75%	1% Increase 7.75%
Plan's net pension liability	\$ 276,970	\$ 178,101	\$ 98,228

##### **I. Group Life Insurance Program Fiduciary Net Position**

Detailed information about the GLI Program's Fiduciary Net Position is available in the separately issued VRS 2024 Annual Comprehensive Financial Report (Annual Report). A copy of the 2024 VRS Annual Report may be downloaded from the VRS website at [varetire.org/Pdf/Publications/2024-annual-report.pdf](http://varetire.org/Pdf/Publications/2024-annual-report.pdf), or by writing to the System's Chief Financial Officer at P.O. Box 2500, Richmond, Virginia, 23218-2500.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 11. Committed Fund Balance**

Committed Fund Balance is available for the following purposes:

Stormwater	\$ 196,664
Regional Water (H2O)	533,861
Regional Wastewater Program	97,063
Solid Waste Special Contracts Local	84,700
Capital building replacement reserve	480,374
Network servers/software reserve	173,515
Equipment reserve	220,000
Hampton Roads Clean Systems	26,511
Building operations and maintenance reserve	118,214
Vehicle replacement reserve	80,000
GIS reserve	200,000
HRLFP Admin	4,241
Miscellaneous Housing Grants	27,279
Local Government Contracts	18,684
Municipal Construction Std	232,041
Overflow or Underflow of Indirect Costs	(248,678)
SHRDSB STAFF	2,976
SPARC Grant	12,135
Metro Medical Response	<u>28,902</u>
	<u><u>\$ 2,288,482</u></u>

### **Note 12. Subscription Liabilities**

The Commission is the user of certain subscription based information technology products. Right-to-use subscription assets are reported with other capital assets and subscription liabilities are reported with current and noncurrent liabilities on the statement of net position. Key estimates and judgements related to subscription liabilities include the determination of the applicable discount rate, subscription term, subscription payments, and residual value guarantees or other provisions as follows:

Discount Rate	When readily available or determinable, the Commission uses the interest rate charged by the vendor. If not readily available or determinable, the Commission uses its estimated incremental borrowing rate.
Subscription Term	The subscription term includes the non-cancellable period of the subscription arrangement.

# HAMPTON ROADS PLANNING DISTRICT COMMISSION

## **NOTES TO FINANCIAL STATEMENTS**

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### **Note 12. Subscription Liabilities (Continued)**

A summary of changes in subscription liabilities for the Commission is as follows:

	Balance July 1, 2024	Increases	Decreases	Balance June 30, 2025	Amounts Due Within One Year
Subscription liabilities	\$ 146,496	\$ 117,258	\$ (98,587)	\$ 165,167	\$ 89,324

Summaries of future principal and interest maturities of subscription liabilities as of June 30, 2025 are as follows:

Year Ending June 30,	Principal	Interest	Total
2026	\$ 89,324	\$ 8,672	\$ 97,996
2027	54,704	4,793	59,497
2028	21,139	1,796	22,935
<b>Total subscription liabilities</b>	<b>\$ 165,167</b>	<b>\$ 15,261</b>	<b>\$ 180,428</b>

### **Note 13. Commitments and Subsequent Events**

On July 1, 2022, the Commission entered into a three-year agreement with a vendor for the construction of broadband in the City of Suffolk, Isle of Wight County, and Southampton County for a total amount of \$21,120,053. This agreement was extended at the end of FY2025 to include one additional year.

On July 24, 2024, the Commission entered into an agreement with a vendor totaling \$484,224 for support services for Climate Pollution Reduction Grant Plans with a 39-month period of performance from July 1, 2024 to September 30, 2027.

In 2019, the Commission entered into agreements with two vendors to provide water quality monitoring. The original agreements stipulated a six-year period commencing on March 1, 2019 for a total commitment of \$2,805,012 (\$467,502 annually). The agreements were amended in 2024 to shorten the original period from six to five years and to set forth new terms effective July 1, 2024. The amended agreements set forth an additional five-year performance period with a total commitment of \$3,351,000 (\$670,200 annually).

The Commission entered into various agreements for services related to emergency management equipment and consulting work. All agreements are annual and are effective for FY2026.

## **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

### **NOTES TO FINANCIAL STATEMENTS**

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#### **Note 14. Risk Management**

The Commission is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by insurance purchased from Virginia Risk Sharing Association, a group insurance pool in the Commonwealth of Virginia. There have been no significant reductions in insurance coverage from the prior year, and settled claims have not exceeded insurance coverage for the past three years.

#### **Note 15. Change in Accounting Principle**

In fiscal year 2025, the Commission implemented GASB Statement No. 101, *Compensated Absences*, as a change in accounting principle. Statement No. 101 requires recognizing a liability for compensated absences, including certain amounts not previously accrued, and related salary-based payments. The standard has been applied retroactively, resulting in a restatement of beginning net position as shown below.

Net Position, beginning of year, as previously reported	\$ 370,020
Restatement for adoption of GASB Statement No. 101	(35,923)
Net Position, beginning of year, as restated	<u><u>\$ 334,097</u></u>

#### **Note 16. Pending GASB Statements**

As of June 30, 2025, GASB has issued statements not yet implemented by the Commission. The statements which might impact the Commission are as follows:

GASB Statement No. 103, *Financial Reporting Model Improvements*, is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability. The requirements of Statement 103 will be effective for the Commission beginning with its year ending June 30, 2026.

GASB Statement No. 104, *Disclosure of Certain Capital Assets*, requires certain types of capital assets to be disclosed separately in the capital assets note disclosures. The statement also requires additional disclosures for capital assets held for sale. The requirements of Statement 103 will be effective for the Commission beginning with its year ending June 30, 2026.

Management has not yet determined the effect these statements will have on its financial statements.

## **REQUIRED SUPPLEMENTARY INFORMATION**

HAMPTON ROADS PLANNING DISTRICT COMMISSION

**SCHEDULE OF CHANGES IN THE TOTAL OPEB LIABILITY  
AND RELATED RATIOS - MEDICAL INSURANCE**

	2018	2019	2020	2021	2022	2023	2024	Fiscal Year June 30, 2025
<b>Total OPEB Liability</b>								
Service cost	\$ 183,756	\$ 172,706	\$ 209,589	\$ 223,922	\$ 205,557	\$ 138,244	\$ 117,597	\$ 93,068
Interest	142,540	158,143	161,603	117,833	120,851	155,997	166,523	163,161
Economic/demographic gains or losses	-	-	486,379	-	(170,947)	-	(97,271)	-
Changes of assumptions	(238,589)	249,912	(49,477)	45,330	(1,172,639)	(5,192)	(447,146)	(629,220)
Benefit payments, including refunds of employee contributions	(56,217)	(69,625)	(104,202)	(111,227)	(99,757)	(108,238)	(117,472)	(134,375)
<b>Net change in total OPEB liability</b>	31,490	511,136	703,892	275,858	(1,116,935)	180,811	(377,769)	(507,366)
Total OPEB liability - beginning	3,916,664	3,948,154	4,459,290	5,163,182	5,439,040	4,322,105	4,502,916	4,125,147
Total OPEB liability - ending	<u>\$ 3,948,154</u>	<u>\$ 4,459,290</u>	<u>\$ 5,163,182</u>	<u>\$ 5,439,040</u>	<u>\$ 4,322,105</u>	<u>\$ 4,502,916</u>	<u>\$ 4,125,147</u>	<u>\$ 3,617,781</u>
Covered payroll	\$ 3,227,400	\$ 3,277,400	\$ 3,340,832	\$ 3,537,263	\$ 3,451,685	\$ 3,451,685	\$ 4,163,210	\$ 4,163,210
Total OPEB liability as a percentage of covered payroll	120.47%	136.06%	154.55%	153.76%	125.22%	130.46%	99.09%	86.90%

**Notes to Schedule:**

(1) **Changes of benefit terms:** There have been no changes to the benefit terms since the prior actuarial valuation.

(2) **Changes of assumptions:** Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following is the discount rate used for the period presented:

2025 5.20%

(3) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Commission will present information for those years for which information is available.

**HAMPTON ROADS PLANNING DISTRICT COMMISSION**

**SCHEDULE OF EMPLOYER'S SHARE OF NET OPEB LIABILITY --**

**GROUP LIFE INSURANCE PROGRAM**

**Measurement Dates of June 30,**

	Fiscal Year June 30,							
	2017	2018	2019	2020	2021	2022	2023	2024
Employer's proportion of the net GLI OPEB liability	0.01674%	0.01750%	0.01724%	0.01703%	0.16440%	0.01581%	0.01622%	<b>0.01596%</b>
Employer's proportionate share of the net GLI OPEB liability	\$ 252,000	\$ 266,000	\$ 280,541	\$ 284,203	\$ 191,407	\$ 190,368	\$ 194,529	\$ <b>178,101</b>
Employer's covered payroll	\$ 3,072,592	\$ 3,327,692	\$ 3,362,825	\$ 3,504,988	\$ 3,663,974	\$ 3,438,283	\$ 3,821,197	\$ <b>4,097,234</b>
Employer's proportionate share of the net GLI OPEB liability as a percentage of its covered payroll	8.20%	7.99%	8.34%	8.11%	5.22%	5.54%	5.09%	<b>4.35%</b>
Plan fiduciary net position as a percentage of the total GLI OPEB liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%	69.30%	<b>73.41%</b>

**Notes to Schedule:**

(1) **Changes of benefit terms:** There have been no actuarially material changes to the VRS benefit provisions since the prior actuarial valuation.

(2) **Changes of assumptions:** The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumption as a result of the experience study and VRS Board action are as follows:

**Non-Largest Ten Locality Employers – General Employees:**

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Updated to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all.
Withdrawal Rates	Adjusted rates to better fit experience at each age and service decrement through nine years of service.
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

(3) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Commission will present information for those years for which information is available.

(4) The amounts presented have a measurement date of the previous fiscal year end.

**HAMPTON ROADS PLANNING DISTRICT COMMISSION****SCHEDULE OF COMMISSION CONTRIBUTIONS - OPEB  
GROUP LIFE INSURANCE PROGRAM**

		Contractually required contribution (CRC)	Contributions in relation to the CRC	Dontribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
2017	\$	16,056	\$ 16,056	\$ -	\$ 3,072,592	0.52%
2018		17,304	17,304	-	3,327,692	0.52%
2019		17,576	17,576	-	3,362,825	0.52%
2020		18,226	18,226	-	3,504,988	0.52%
2021		18,334	18,334	-	3,663,974	0.50%
2022		18,567	18,567	-	3,438,283	0.54%
2023		20,635	20,635	-	3,821,197	0.54%
2024		22,125	22,125	-	4,097,234	0.54%
2025		21,833	21,833	-	4,645,402	0.47%

**Note to Schedule:**

(1) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Commission will present information for those years for which information is available.

HAMPTON ROADS PLANNING DISTRICT COMMISSION

SCHEDULE OF CHANGES IN THE COMMISSION'S NET PENSION LIABILITY  
AND RELATED RATIOS - VIRGINIA RETIREMENT SYSTEM

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
<b>Total Pension Liability:</b>										
Service cost	\$ 302,119	\$ 266,726	\$ 288,132	\$ 283,162	\$ 286,684	\$ 297,679	\$ 299,192	\$ 290,020	\$ 294,130	\$ 334,051
Interest	1,028,029	1,065,600	1,103,655	1,091,855	1,096,302	1,125,948	1,168,624	1,265,415	1,296,232	1,328,768
Changes of assumptions	-	-	(69,002)	-	469,111	-	702,983	-	-	-
Differences between expected and actual experience	188,230	161,736	(596,411)	(350,033)	214,889	312,531	92,605	60,802	75,954	1,139,265
Benefit payments, including refunds										
to employee contributions	(953,367)	(1,009,943)	(890,898)	(898,975)	(1,023,940)	(1,071,523)	(1,136,332)	(1,102,643)	(1,224,939)	(1,223,503)
<b>Net change in total pension liability</b>	<b>565,011</b>	<b>484,119</b>	<b>(164,524)</b>	<b>126,009</b>	<b>1,043,046</b>	<b>664,635</b>	<b>1,127,072</b>	<b>513,594</b>	<b>441,377</b>	<b>1,578,581</b>
Total pension liability - beginning	15,162,815	15,727,826	16,211,945	16,047,421	16,173,430	17,216,476	17,881,111	19,008,183	19,521,777	19,963,154
Total pension liability - ending (a)	<b>\$ 15,727,826</b>	<b>\$ 16,211,945</b>	<b>\$ 16,047,421</b>	<b>\$ 16,173,430</b>	<b>\$ 17,216,476</b>	<b>\$ 17,881,111</b>	<b>\$ 19,008,183</b>	<b>\$ 19,521,777</b>	<b>\$ 19,963,154</b>	<b>\$ 21,541,735</b>
<b>Plan Fiduciary Net Position:</b>										
Contributions - employer	\$ 258,101	\$ 275,830	\$ 268,149	\$ 285,539	\$ 213,565	\$ 216,313	\$ 274,749	\$ 281,886	\$ 349,716	\$ 376,457
Contributions - employee	146,515	156,320	159,783	160,469	161,125	165,729	159,882	163,028	178,106	191,835
Net investment income	608,113	223,589	1,595,776	1,056,019	976,157	288,956	3,997,545	(9,603)	1,105,134	1,712,755
Benefit payments, including refunds										
to employee contributions	(953,367)	(1,009,943)	(890,898)	(898,975)	(1,023,940)	(1,071,523)	(1,136,332)	(1,102,643)	(1,224,939)	(1,223,503)
Administrative expense	(8,751)	(8,723)	(9,475)	(9,305)	(10,126)	(10,232)	(10,353)	(11,443)	(11,348)	(11,843)
Other	(126)	(98)	(1,409)	(932)	(612)	(336)	374	412	443	335
<b>Net change in plan fiduciary net position</b>	<b>50,485</b>	<b>(363,025)</b>	<b>1,121,926</b>	<b>592,815</b>	<b>316,169</b>	<b>(411,093)</b>	<b>3,285,865</b>	<b>(678,363)</b>	<b>397,112</b>	<b>1,046,036</b>
Plan fiduciary net position - beginning	13,612,034	13,662,519	13,299,494	14,421,420	15,014,235	15,330,404	14,919,311	18,205,176	17,526,813	17,923,925
Plan fiduciary net position - ending (b)	<b>\$ 13,662,519</b>	<b>\$ 13,299,494</b>	<b>\$ 14,421,420</b>	<b>\$ 15,014,235</b>	<b>\$ 15,330,404</b>	<b>\$ 14,919,311</b>	<b>\$ 18,205,176</b>	<b>\$ 17,526,813</b>	<b>\$ 17,923,925</b>	<b>\$ 18,969,961</b>
Commission's net pension liability - ending (a) - (b)	<b>\$ 2,065,307</b>	<b>\$ 2,912,451</b>	<b>\$ 1,626,001</b>	<b>\$ 1,159,195</b>	<b>\$ 1,886,072</b>	<b>\$ 2,961,800</b>	<b>\$ 803,007</b>	<b>\$ 1,994,964</b>	<b>\$ 2,039,229</b>	<b>\$ 2,571,774</b>
Plan fiduciary net position as a percentage of the total pension liability	86.87%	84.67%	89.87%	92.83%	89.04%	83.44%	95.78%	89.78%	89.79%	88.06%
Covered payroll	\$ 3,217,577	\$ 3,072,592	\$ 3,327,692	\$ 3,362,825	\$ 3,504,988	\$ 3,663,974	\$ 3,438,283	\$ 3,808,396	\$ 3,808,396	\$ 4,097,234
Commission's net pension liability as a percentage of covered payroll	64.19%	78.04%	49.61%	34.47%	53.81%	80.84%	23.35%	52.38%	53.55%	62.77%

**HAMPTON ROADS PLANNING DISTRICT COMMISSION**

**SCHEDEULE OF COMMISSION CONTRIBUTIONS  
VIRGINIA RETIREMENT SYSTEM**

	Contractually required contribution (CRC)	Contributions in relation to the CRC	Dontribution Deficiency (Excess)	Employer's Covered Payroll	Contributions as a % of Covered Payroll
2016	\$ 275,830	\$ 275,830	\$ -	\$ 3,217,577	8.57%
2017	268,149	268,149	-	3,072,592	8.73%
2018	285,539	285,539	-	3,327,692	8.58%
2019	213,565	213,565	-	3,362,825	6.35%
2020	216,313	216,313	-	3,504,988	6.17%
2021	274,749	274,749	-	3,663,974	7.50%
2022	281,886	281,886	-	3,438,283	8.20%
2023	349,716	349,716	-	3,808,396	9.18%
2024	376,457	376,457	-	3,808,396	9.88%
2025	450,833	450,833	-	4,097,234	11.00%

## **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

### **NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – VIRGINIA RETIREMENT SYSTEM**

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#### **Note 1. Changes of Benefit Terms**

There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

#### **Note 2. Changes of Assumptions**

The actuarial assumptions used in the June 30, 2023 valuation were based on results of an actuarial experience study for the period July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions as a result of the experience study and VRS Board action are as follows:

Mortality Rates (Pre-retirement, post-retirement healthy, and disabled)	Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
Retirement Rates	Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age.
Withdrawal Rates	Adjusted rates to better fit experience at each year age and service through nine years of service
Disability Rates	No change
Salary Scale	No change
Discount Rate	No change

## **SUPPLEMENTARY INFORMATION**

## CHANGE IN FUND BALANCE

Year Ended June 30, 2025

	General Fund	5303 FTA 20.5	VDOT SPR 20.2	VDOT PL 20.2	All Other Grants	Total
Support and revenue:						
Support:						
Direct federal grants	\$ -	\$ 653,582	\$ 57,974	\$ 1,963,878	\$ 5,252,271	\$ 7,927,705
Pass-through federal contributions		249,835	-	-	-	249,835
State grants	190,943	81,698	-	245,485	2,089,334	2,607,460
Pass-through state		31,229	-	-	-	31,229
Revenue:						
Match/local subsidy	3,644,583	81,698	14,493	245,485	543,446	4,529,705
HRT/WATA/Suffolk match		31,229	-	-	-	31,229
Investment income	339,709	-	-	-	-	339,709
Miscellaneous	373,156	-	-	-	339,275	712,431
<b>Total support and revenue</b>	<b>4,548,391</b>	<b>1,129,271</b>	<b>72,467</b>	<b>2,454,848</b>	<b>8,224,326</b>	<b>16,429,303</b>
Expenses:						
Direct personnel:						
Salaries	1,574,074	449,143	34,592	1,150,673	547,908	3,756,390
Change in Compensated Absences	11,737	-	-	-	-	11,737
Adjustment for FICA on Leave	898	-	-	-	-	898
Fringe benefits -Exhibit B - Fringes	530,446	148,986	11,420	384,701	174,414	1,249,967
<b>Total direct personnel</b>	<b>2,117,155</b>	<b>598,129</b>	<b>46,012</b>	<b>1,535,374</b>	<b>722,322</b>	<b>5,018,992</b>
Direct operating:						
Travel	41,803	-	-	27,966	6,521	76,290
Education and training	8,521	-	1,055	20,503	9,316	39,395
Printing and reproduction	4,154	-	-	4,521	-	8,675
Advertising/Audit	3,390	-	-	3,959	1,026	8,375
Supplies	7,289	-	-	1,011	26,311	34,611
Consultants/contractual	1,544,232	-	-	186,518	2,048,949	3,779,699
Legal services	8,823	-	-	12,161	55	21,039
Telephone	1,200	-	-	1,200	-	2,400
Postage	1,683	-	-	233	24,662	26,578
Recruitment	4,528	-	-	5,620	-	10,148
Dues/subscriptions/memberships/data/publication	10,593	-	65	166	-	10,824
Software	(55,546)	-	8,500	54,833	37,254	45,041
Special meetings	22,079	-	-	15,300	785	38,164
Debt Service - Principal expense	98,587	-	-	-	-	98,587
Debt Service - Interest expense	12,309	-	-	-	-	12,309
Miscellaneous	17,731	-	-	-	-	17,731
Office equipment	28,394	-	-	23,706	-	52,100
Capital outlay	365,580	-	-	-	-	365,580
Depreciation (posted late to 100000)	24,032	-	-	-	-	24,032
Amortization (posted late to 100000)	87,143	-	-	-	-	87,143
Capital outlay (SBITA)	117,258	-	-	-	-	117,258
Pass-through	-	312,293	-	-	5,089,714	5,402,007
<b>Total direct operating</b>	<b>2,353,783</b>	<b>312,293</b>	<b>9,620</b>	<b>357,697</b>	<b>7,244,593</b>	<b>10,277,986</b>
Indirect:						
Under/Overage of Indirect Cost	211,788	-	-	-	-	211,788
<b>Other -Exhibit C - Indirect Expense (Fixed - Applied)</b>	<b>769,907</b>	<b>218,848</b>	<b>16,835</b>	<b>561,775</b>	<b>264,289</b>	<b>1,831,654</b>
<b>Total Indirect Cost</b>	<b>981,695</b>	<b>218,848</b>	<b>16,835</b>	<b>561,775</b>	<b>264,289</b>	<b>2,043,442</b>
<b>Total direct and indirect</b>	<b>5,452,633</b>	<b>1,129,270</b>	<b>72,467</b>	<b>2,454,846</b>	<b>8,231,204</b>	<b>17,340,420</b>
Depreciation & Amortization - not allocated	(190,952)	-	-	-	-	(190,952)
Amortization of subscription assets	(87,143)	-	-	-	-	(87,143)
<b>Total expenses</b>	<b>5,174,538</b>	<b>1,129,270</b>	<b>72,467</b>	<b>2,454,846</b>	<b>8,231,204</b>	<b>17,062,325</b>
Other financing sources:						
Issuance of subscription agreement	117,258	-	-	-	-	117,258
<b>Net Change in Fund Balance</b>	<b>\$ (508,889)</b>	<b>\$ 1</b>	<b>\$ -</b>	<b>\$ 2</b>	<b>\$ (6,878)</b>	<b>\$ (515,764)</b>

**FRINGE BENEFITS**  
**Year Ended June 30, 2025**

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Employer contributions - FICA	\$ 344,411
Employer contributions - Health Insurance	675,467
Employer contributions - Life & Disability Insurance	66,727
Employer contributions - Retirement	489,039
Gym Membership	1,190
Unemployment Compensation Insurance	<u>592</u>
 Total Fringe Benefits	 <u>\$ 1,577,426</u>
 Indirect Fringe	 (327,459)
 <b>Total Fringe Benefits on CFR 200</b>	 <u>\$ 1,249,967</u>

## INDIRECT EXPENSES

Year Ended June 30, 2025

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Miscellaneous Income	\$ 2,806
<b>Total Revenue</b>	<b><u>2,806</u></b>
Salaries	975,507
Employee benefits	327,460
Office supplies/software	66,883
Contractual/Temporary Services	210,965
Office equipment rental & maintenance	24,286
Office equipment	11,968
Office rental/maintenance	97,479
Insurance	19,853
Telephone	3,831
Travel	17,387
Postage	1,169
Recruitment	1,112
Special meetings	14,714
Dues, subscriptions, membership, data, publication	13,391
Copying cost & Printing & Presentation	12,242
Auditing/Advertising	46,975
Miscellaneous/storage	20,913
Interest expense/bank service/fed excise <sup>2</sup>	6,783
Depreciation expense	166,919
Vehicle maintenance	2,219
Professional education/training/seminars	4,192
<b>Total Indirect Cost Report</b>	<b><u>2,046,248</u></b>
<b>Under/Overage of Indirect Cost</b>	<b>(211,788)</b>
<b>Fixed Indirect Cost Expenses Applied</b>	<b><u>\$ 1,831,654</u></b>

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## **COMPLIANCE SECTION**



**INDEPENDENT AUDITOR'S REPORT ON  
INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS***

Honorable Commission Board Members  
Hampton Roads Planning District Commission

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities and major fund of the Hampton Roads Planning District Commission (Commission), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated October 06, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*PBMares, LLP*

Harrisonburg, Virginia  
October 06, 2025



**HAMPTON ROADS PLANNING  
DISTRICT COMMISSION**

**SINGLE AUDIT AND COMPLIANCE REPORTS**

**YEAR ENDED JUNE 30, 2025**



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ASSURANCE, TAX & ADVISORY SERVICES

## **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

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## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

**Year Ended June 30, 2025**

Federal Granting Agency/Recipient State Agency/ Grant Program/Grant Number or Cluster Title	Federal Assistance Listing	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Expenditures
<b>DEPARTMENT OF TRANSPORTATION (DOT)</b>				
Pass-through payments:				
Virginia Department of Rail and Public Transit:				
Metropolitan Transportation Planning and State and Non-Metropolitan Planning and Research	20.505	1459	\$ 249,835	\$ 903,417
Virginia Department of Transportation:				
Highway Planning and Construction (Federal-Aid Highway Program)	20.205	UPC108963	- 1,963,878	
PL Federal Aid Urban systems (FAUS) Program	20.205	UPC109127	- 57,974	
Total Highway Planning and Construction (Federal-Aid Highway Program)			- 2,021,852	
<b>Total Department of Transportation</b>			<b>249,835</b>	<b>2,925,269</b>
<b>DEPARTMENT OF COMMERCE (DOC)</b>				
Pass-through payments:				
Virginia Department of Environmental Quality (DEQ):				
VCZMP MPPDC FY23 Working Waterfronts (NA23NOS4190255)	11.419	413679101	- 9,409	
VCZMP TA FY23 (NA23NOS4190255)	11.419	413674300	- 44,519	
VCZMP TA FY24 (NA24NOXX4190026)	11.419	not provided	- 72,867	
CZM 309 FY23 RAD (NA23NOS4190255)	11.419	413679104	- 22,895	
<b>Total Department of Commerce</b>			<b>-</b>	<b>149,690</b>
<b>ENVIRONMENTAL PROTECTION AGENCY (EPA)</b>				
Pass-through payments:				
Virginia Department of Environmental Quality (DEQ):				
Bay Watershed PDC Local Implementation (ph. 7)	66.964	CB96346801-2 (CTR022683)	- 21,931	
Bay Watershed PDC Local Implementation (ph. 8)	66.964	CTR033998	- 2,781	
2024 Infrastructure, Investment and Jobs Act (IIJA) Grant	66.964	17617	- 675,000	
2024 Infrastructure, Investment and Jobs Act (IIJA) Grant	66.964	not provided	- 7,090	
Land Use Land Cover Data	66.454	17613	- 219,920	
Total Virginia Department of Environmental Quality			- 926,722	
Pass-through payments:				
Environmental Protection Agency (EPA):				
Climate Pollution Reduction Grant	66.046	95317901	- 506,425	
Start Smart, Recycle Right Grant	66.921	84080401	- 189,479	
<b>Total Department of Environmental Protection Agency</b>			<b>-</b>	<b>1,622,626</b>

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

**Year Ended June 30, 2025**

Federal Granting Agency/Recipient State Agency/ Grant Program/Grant Number or Cluster Title	Federal Assistance Listing	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Expenditures
<b>NATIONAL FISH &amp; WILDLIFE FOUNDATION</b>				
Pass-through payments:				
National Fish & Wildlife Foundation (NFWF)				
FWF Small Watershed Technical Assistance	66.466	CB-96397501	\$ -	\$ 377,379
Elizabeth River Project Subaward	66.466	0603.2.075197	- -	77,307
<b>Total National Fish &amp; Wildlife Foundation</b>			- -	454,686
<b>SOUTHEAST CRESCENT REGIONAL COMMISSION (SCRC)</b>				
Pass-through payments:				
Southeast Crescent Regional Commission (SCRC)				
LDD 2023 Capacity Building Cooperative Program	90.705	LDD23VA045	- -	29,634
<b>Total Southeast Crescent Regional Commission</b>			- -	29,634
<b>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>				
Pass-through payments:				
Virginia Department of Housing and Community Development:				
Home Investment Partnership Program	14.239	16676	- -	2,669
	14.239	16776	- -	14
	14.239	16718	- -	14,500
	14.239	16776	- -	14,500
<b>Total Home Investment Partnership Program</b>			- -	31,683
<b>City of Chesapeake</b>				
Home Investment Partnership Program	14.239	Not provided	- -	(19)
	14.239	Not provided	- -	4,395
	14.239	Not provided	- -	26,985
	14.239	Not provided	- -	27,140
	14.239	Not provided	- -	26,859
	14.239	Not provided	- -	250
	14.239	Not provided	- -	27,016
	14.239	Not provided	- -	5,198
	14.239	Not provided	- -	10,944
	14.239	Not provided	- -	400
	14.239	Not provided	- -	27,103
	14.239	Not provided	- -	27,306
	14.239	Not provided	- -	250
	14.239	Not provided	- -	250
	14.239	Not provided	- -	27,368
	14.239	Not provided	- -	27,118
	14.239	Not provided	- -	27,116
	14.239	Not provided	- -	27,081
<b>Total Home Investment Partnership Program</b>			- -	292,760
<b>Isle of Wight County</b>				
Home Investment Partnership Program	14.239	not provided	- -	28,041
<b>Total Home Investment Partnership Program</b>			- -	28,041

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS Year Ended June 30, 2025

Federal Granting Agency/Recipient State Agency/ Grant Program/Grant Number or Cluster Title	Federal Assistance Listing	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Expenditures
City of Portsmouth				
Home Investment Partnership Program	14.239	Not provided	\$ -	\$ 30,137
	14.239	Not provided	-	525
	14.239	Not provided	-	250
	14.239	Not provided	-	30,533
	14.239	Not provided	-	250
	14.239	Not provided	-	30,525
	14.239	Not provided	-	30,375
	14.239	Not provided	-	30,531
	14.239	Not provided	-	30,400
	14.239	Not provided	-	30,392
	14.239	Not provided	-	5,529
	14.239	Not provided	-	30,538
	14.239	Not provided	-	30,789
	14.239	Not provided	-	30,521
<b>Total Home Investment Partnership Program</b>			-	<b>311,295</b>
<b>Total Department of Housing and Urban Development</b>			-	<b>663,779</b>
DEPARTMENT OF HOMELAND SECURITY:				
Pass-through payments:				
Virginia Department of Emergency Management:				
Homeland Security Grant Program	97.047	PDMC-PL-03-VA-2019-003 - 6	-	152,810
	97.067	PDMC-PL-03-VA-2019-003 - 8	-	75,378
	97.067	PDMC-PL-03-VA-2019-003 - 10	-	51,799
	97.067	EMW-2023-SS-0019 #1	-	300,000
	97.067	EMW-2023-SS-0019 #3	-	138,125
	97.067	EMW-2023-SS-0019 #4	-	136,000
	97.067	EMW-2023-SS-0019 #5	-	355,500
	97.067	EMW-2023-SS-0019 #6	-	72,200
	97.067	EMW-2023-SS-0019 #7	-	47,144
	97.067	EMW-2023-SS-0019 #13	-	64,525
	97.067	EMW-2024-SS-05162 #2	-	27,697
<b>Total Department of Homeland Security</b>			-	<b>1,421,178</b>
United States Department of the Treasury (TREAS)				
Pass-through payments:				
Coronavirus State and Local Fiscal Recovery Funds				
Virginia Telecommunication Initiative (VATI)				
COVID-19 VA Telecommunication Initiative- 2022	21.027	VATISF#2022-022	-	1,688
COVID-19 VA Telecommunication Initiative (VATI) Pass Through	21.027	VATISF#2022-022	887,634	887,634
COVID-19 VA Telecommunication Initiative- 2	21.027	VATISF#2022-022	-	22,728
<b>Total US Department of the Treasury</b>			887,634	<b>912,050</b>
<b>Total expenditures of federal awards</b>			\$ 1,137,469	<b>\$ 8,178,912</b>

## **HAMPTON ROADS PLANNING DISTRICT COMMISSION**

### **NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** **Year Ended June 30, 2025**

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#### **Note 1. Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Hampton Roads Planning District Commission (the Commission) under programs of the federal government for the year ended June 30, 2025. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Commission, it is not intended to and does not present the financial position or changes in net position of the Commission.

*Federal Financial Assistance* – The Single Audit Act Amendments of 1996 (Public Law 104-156) and Uniform Guidance define federal financial assistance as grants, loans, loan guarantees, property (including donated surplus property), cooperative agreements, interest subsidies, insurance, food commodities, direct appropriations or other assistance. Federal financial assistance does not include direct federal cash assistance to individuals.

*Direct Payments* – Assistance received directly from the federal government is classified as direct payments on the Schedule.

*Pass-through Payments* – Assistance received in a pass-through relationship from entities other than the federal government is classified as pass-through payments on the Schedule.

*Major Programs* – The Single Audit Act Amendments of 1996 and Uniform Guidance establish the criteria to be used in defining major programs. Major programs for the Commission were determined using a risk-based approach in accordance with Uniform Guidance.

*Federal Assistance Listing* – The Federal Assistance Listing is a government-wide compendium of individual federal programs. Each program included in the catalog is assigned a five-digit program identification number (Federal Assistance Listing Number), which is reflected in the Schedule.

*Cluster of Programs* – Closely related programs that share common compliance requirements are grouped into clusters of programs. A cluster of programs is considered as one federal program for determining major programs.

#### **Note 2. Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### **Note 3. Indirect Cost Rate**

The Commission has elected to apply an indirect cost recovery rate approved by the Virginia Department of Transportation and has elected not to use the 10 percent *de minimis* indirect cost rate allowed under the Uniform Guidance.



**INDEPENDENT AUDITOR'S REPORT ON  
INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS  
PERFORMED IN ACCORDANCE WITH  
*GOVERNMENT AUDITING STANDARDS***

Honorable Commission Board Members  
Hampton Roads Planning District Commission

We have audited, in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the governmental activities and major fund of the Hampton Roads Planning District Commission (Commission), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements, and have issued our report thereon dated October 06, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility a material misstatement of the Commission's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*PBMares, LLP*

Harrisonburg, Virginia  
October 06, 2025



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE  
FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER  
COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES OF FEDERAL  
AWARDS REQUIRED BY UNIFORM GUIDANCE**

Honorable Commission Board Members  
Hampton Roads Planning District Commission

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the Hampton Roads Planning District Commission's (the Commission), compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Commission's major federal programs for the year ended June 30, 2025. The Commission's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Commission complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Commission and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Commission's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Commission's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Commission's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Commission's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Commission's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Commission's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### **Report on Schedule of Expenditures of Federal Awards Required by Uniform Guidance**

We have audited the financial statements of the governmental activities and major fund of the Commission, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements. We issued our report thereon dated October 06, 2025, which contained unmodified opinions on those financial statements. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

*PBMares, LLP*

Harrisonburg, Virginia  
December 08, 2025

## HAMPTON ROADS PLANNING DISTRICT COMMISSION

### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Year Ended June 30, 2025

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#### Section I. SUMMARY OF AUDITOR'S RESULTS

##### *Financial Statements*

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified

Internal control over financial reporting:

Material weakness(es) identified?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Significant deficiency(ies) identified?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> None Reported
Noncompliance material to financial statements noted?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

##### *Federal Awards*

Internal control over major federal programs:

Material weakness(es) identified?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Significant deficiency(ies) identified?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> None Reported

Type of auditor's report issued on compliance for major federal programs: Unmodified

Any audit findings disclosed that are required to be reported in accordance with section 2 CFR 200.516(a)?

Yes  No

Identification of major federal programs:

<u>Federal Assistance Listing Numbers</u>	<u>Name of Federal Program or Cluster</u>
-------------------------------------------	-------------------------------------------

U.S. Department of Transportation:

21.027

COVID-19 Coronavirus State and Local Fiscal Recovery Funds - Virginia Telecommunication Initiative (VATI)  
Virginia Department of Emergency Management  
Homeland Security Grant Program

97.067

Dollar threshold used to distinguish between type A and type B programs: \$750,000

Auditee qualified as low-risk auditee?

Yes  No

#### Section II. FINANCIAL STATEMENT FINDINGS

No matters were reported.

#### Section III. FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

No matters were reported.

**HAMPTON ROADS PLANNING DISTRICT COMMISSION**

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**Year Ended June 30, 2025**

There were no matters reported during the prior year audit.



**HAMPTON ROADS PLANNING DISTRICT  
COMMISSION**

**REPORT TO THE HONORABLE  
BOARD OF COMMISSIONERS**

**OCTOBER 6, 2025**



October 6, 2025

To the Honorable Board of Commissioners  
Hampton Roads Planning District Commission  
Chesapeake, Virginia

We are pleased to present this report related to our 2025 audit of the basic financial statements and compliance of Hampton Roads Planning District Commission (the Commission). Our report summarizes certain matters required by professional standards to be communicated to you in your oversight responsibility for the Commission's financial and compliance reporting process.

This report is intended solely for the information and use of the Commission Board Members and management, and is not intended to be, and should not be, used by anyone other than these specified parties. It will be our pleasure to respond to any questions you have about this report. We appreciate the opportunity to continue to be of service to the Commission.

*PBMares, LLP*

PBMares, LLP

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• Representation Letter	

## REQUIRED COMMUNICATIONS

The following required communications summarize our responsibilities regarding the financial statement audit and compliance reporting process, as well as observations arising from our audit that are significant and relevant to your responsibility to oversee the financial reporting process.

### **Our Responsibilities**

We describe our responsibilities under auditing standards generally accepted in the United States of America; *Government Auditing Standards* issued by the Comptroller General of the United States; Specifications for *Audits of Authorities, Boards and Commissions* provided by the Auditor of Public Accounts of the Commonwealth of Virginia; and the Single Audit Act and Subpart F of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) in our engagement letter dated April 28, 2025. Our audit of the financial statements does not relieve management or you of your responsibilities, which are also described in that letter.

### **Planned Scope and Timing of the Audit**

We have previously issued a separate communication dated April 28, 2025 regarding the planned scope and timing of our audit and identified significant risks.

### **Accounting Policies and Practices**

#### **Preferability of Accounting Policies and Practices**

Under accounting principles generally accepted in the United States of America, in certain circumstances, management may select among alternative accounting practices. In our view, in such circumstances, management has selected the preferable accounting practice.

#### **Adoption of, or Change in, Accounting Policies**

Management has the ultimate responsibility for the appropriateness of the accounting policies used by the Company Effective July 1, 2024, the Commission adopted Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*, and GASB Statement No. 102, *Certain Risk Disclosures*.

At June 30, 2025 the GASB had issued several statements not yet implemented by the Commission. The statements which might impact the Commission are included in the Management Letter attached in Appendix A.

#### **Significant Accounting Policies**

We did not identify any significant accounting policies in controversial or emerging areas for which there is lack of authoritative guidance or consensus.

#### **Significant Unusual Transactions**

We did not identify any significant unusual transactions.

## **Management's Judgments and Accounting Estimates**

Summary information about the process used by management in formulating particularly sensitive accounting estimates and about our conclusions regarding the reasonableness of those estimates is in the attached Summary of Significant Accounting Estimates.

## **Audit Adjustments and Uncorrected Misstatements**

There were no audit adjustments made to the original trial balance presented to us to begin our audit.

We are not aware of any uncorrected misstatements other than misstatements that are clearly trivial.

## **Departure From the Auditor's Standard Report**

### **Expected Emphasis-of-Matter Paragraph**

The Commission recorded a restatement in accordance with GASB Statement No. 101, *Compensated Absences*. In light of this matter, we will include an emphasis-of-matter paragraph in the auditor's report. Below is a draft of the paragraph to be included in the auditor's report:

#### **Emphasis of Matter**

As described in Note 15 to the financial statements, in fiscal year 2025, the Commission adopted new accounting guidance, Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

## **Observations About the Audit Process**

### **Disagreements With Management**

We encountered no disagreements with management over the application of significant accounting principles, the basis for management's judgments on any significant matters, the scope of the audit or significant disclosures to be included in the financial statements.

### **Consultations With Other Accountants**

We are not aware of any consultations management had with other accountants about accounting or auditing matters.

### **Significant Issues Discussed With Management**

No significant issues arising from the audit were discussed or were the subject of correspondence with management.

### **Significant Difficulties Encountered in Performing the Audit**

We did not encounter any significant difficulties in dealing with management during the audit.

### **Significant Matters that Required Consultation**

We did not encounter any difficult or contentious matters that required consultation outside the engagement team and that are, in our professional judgment, significant and relevant to your responsibility to oversee the financial reporting process.

## **Shared Responsibilities for Independence**

Independence is a joint responsibility and is managed most effectively when management, audit committees (or their equivalents), and audit firms work together in considering compliance with American Institute of Certified Public Accountants (AICPA) and *Government Accountability Office* (GAO) independence rules. For PBMares, LLP to fulfill its professional responsibility to maintain and monitor independence, management, the Board of Commissioners, and PBMares, LLP each play an important role.

### **Our Responsibilities**

- AICPA and GAO rules require independence both of mind and in appearance when providing audit and other attestation services. PBMares, LLP is to ensure that the AICPA and GAO's General Requirements for performing non-attest services are adhered to and included in all letters of engagement.
- Maintain a system of quality management over compliance with independence rules and firm policies.

### **The Commission's Responsibilities**

- Timely inform PBMares, LLP, before the effective date of transactions or other business changes, of the following:
  - New affiliates, directors, or officers.
  - Changes in the organizational structure or the reporting entity impacting affiliates such as subsidiaries, partnerships, related entities, investments, joint ventures, component units or jointly governed organizations.
- Provide necessary affiliate information such as new or updated structure charts, as well as financial information required to perform materiality calculations needed for making affiliate determinations.
- Understand and conclude on the permissibility, prior to the Commission and its affiliates, officers, directors, or persons in a decision-making capacity, engaging in business relationships with PBMares, LLP.
- Not entering into arrangements of nonaudit services resulting in PBMares, LLP being involved in management decisions on behalf of the Commission.
- Not entering into relationships resulting in close family members of PBMares, LLP covered persons, temporarily or permanently acting as an officer, director, or person in an accounting or financial reporting oversight role at the Commission.

## **Significant Written Communications Between Management and Our Firm**

Copies of significant written communications between our firm and the management of the Commission, including the representation letter provided to us by management, are attached as Appendix A.

## SIGNIFICANT ACCOUNTING ESTIMATES

Accounting estimates are an integral part of the preparation of financial statements and are based upon management's current judgment. The process used by management encompasses their knowledge and experience about past and current events, and certain assumptions about future events. You may wish to monitor throughout the year the process used to determine and record these accounting estimates. The following summarizes the significant accounting estimates reflected in the Commission's June 30, 2025 financial statements.

### Pension Liability and Other Postemployment Benefits (OPEB)

<b>Accounting policy</b>	Pension and OPEB liabilities, deferred outflows/inflows of resources and costs for financial accounting and disclosure purposes.
<b>Management's estimation process</b>	Management recognizes pension and OPEB liabilities based on information provided by actuaries and industry standards.
<b>Basis for our conclusion on the reasonableness of the estimate</b>	Management's approach to recognizing pension and OPEB liabilities appears reasonable and consistent with accepted practice. While these estimates are based on assumptions provided by actuaries and industry standards, management should monitor these estimates and compare to actual costs over time.

### Subscription-Based Information Technology Arrangements

<b>Accounting policy</b>	Right-to-use subscription assets and subscription liabilities are amounts management believes will accurately reflect outflows of resources.
<b>Management's estimation process</b>	Based on management's analysis of contracts for subscription terms, modifications, and characteristics, and a determination of the incremental borrowing rate for subscription liabilities.
<b>Basis for our conclusion on the reasonableness of the estimate</b>	We have evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

### GASB 101 - Compensated Absences

<b>Accounting policy</b>	Compensated absences liabilities are calculated based on amounts more likely than not to be used as time off or settled during or upon separation from employment consistent with the PTO policy maintained by the Commission.
<b>Management's estimation process</b>	Based on management's analysis of employee benefits, including accumulated paid time off and sick leave, which evaluates amounts earned, unused balances, and historical patterns of leave subject to forfeit at termination
<b>Basis for our conclusion on the reasonableness of the estimate</b>	We have evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

## **APPENDIX A**

### **Significant Written Communications Between Management and Our Firm**

## **Management Letter**



October 6, 2025

To the Honorable Board of Commissioners  
Hampton Roads Planning District Commission  
Chesapeake, Virginia

This letter includes comments and suggestions with respect to matters that came to our attention in connection with our audit of the financial statements of Hampton Roads Planning District Commission (Commission), as of and for the year ended June 30, 2025. These items are offered as constructive suggestions to be considered as part of the ongoing process of modifying and improving the Commission's practices and procedures.

***New GASB Pronouncements***

As of June 30, 2025, the Governmental Accounting Standards Board (GASB) had issued several statements not yet implemented by the Commission. The statements which might impact the Commission are as follows:

***Statement No. 103, Financial Reporting Model Improvements***

The objective of this Statement is to improve key components of the financial reporting model to enhance its effectiveness in providing information that is essential for decision making and assessing a government's accountability.

The requirements of Statement 103 will be effective for the Commission beginning with its year ending June 30, 2026.

***Statement No. 104, Disclosure of Certain Capital Assets***

This Statement will provide users of government financial statements with essential information about certain types of capital assets. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures, and also requires additional disclosures for capital assets held for sale.

Statement No. 104 will be effective for the Commission beginning with its year ending June 30, 2026.

\* \* \* \* \*

This letter is intended solely for the information and use of Commission Board Members and management, and is not intended to be, and should not be, used by anyone other than these specified parties. We appreciate serving the Commission and would be happy to assist you in addressing and implementing the suggestions in this letter.

*PBMares, LLP*

PBMares, LLP

## **Representation Letter**

**Member  
Jurisdictions**

October 6, 2025

Chesapeake  
PBMares, LLP  
558 South Main Street  
Harrisonburg, Virginia 22801

Franklin  
Gloucester  
Hampton

This representation letter is provided in connection with your audit of the basic financial statements of Hampton Roads Planning District Commission (Commission) as of and for the year ended June 30, 2025 for the purpose of expressing an opinion on whether the financial statements are presented fairly, in all material respects, in accordance with accounting principles generally accepted in the United States of America (U.S. GAAP).

Isle of Wight

We confirm, to the best of our knowledge and belief, as of October 6, 2025:

*Financial Statements*

James City

1. We have fulfilled our responsibilities, as set out in the terms of the audit engagement letter dated April 28, 2025, for the preparation and fair presentation of the financial statements referred to above in accordance with U.S. GAAP.

Newport News

2. We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Norfolk

3. We acknowledge our responsibility for the design, implementation, and maintenance of controls to prevent and detect fraud.

Poquoson

4. The methods, data, and significant assumptions used by us in making accounting estimates and their related disclosures are appropriate to achieve recognition, measurement, or disclosure that is reasonable in the context of U.S. GAAP, and reflect our judgment based on our knowledge and experience about past and current events, and our assumptions about conditions we expect to exist and courses of action we expect to take.

Portsmouth

5. Related-party transactions have been recorded in accordance with the economic substance of the transaction and appropriately accounted for and disclosed in accordance with the requirements of U.S. GAAP. Types of related party transactions engaged in by the Commission include:
  - a. Interfund transactions, including interfund accounts and advances receivable and payable, sale and purchase transactions, interfund transfers, long-term loans, leasing arrangements and guarantees.

Smithfield

Southampton

Suffolk

Surry

Virginia Beach

Williamsburg

York

6. The financial statements properly classify all funds and activities in accordance with Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as amended.
7. All events subsequent to the date of the financial statements and for which U.S. GAAP requires adjustment or disclosure, have been adjusted or disclosed.
8. The effects of all known actual or possible litigation and claims have been accounted for and disclosed in accordance with U.S. GAAP.
9. Components of net position (restricted and unrestricted) and classifications of fund balances are properly classified and, when applicable, approved.
10. Revenues are appropriately classified in the Statement of Activities.
11. Expenses or expenditures have been appropriately classified in or allocated to functions and programs in the Statement of Activities, and allocations have been made on a reasonable basis.
12. Subscription-based technology information arrangements (SBITAs) have been properly identified, recorded, and disclosed in accordance with GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*.
13. There are no concentrations or constraints requiring disclosure in accordance with GASB Statement No. 102, *Certain Risk Disclosures*.
14. The following have been properly recorded and/or disclosed in the financial statements:
  - a. The fair value of investments.
  - b. Leases and material amounts of rental obligations under long-term leases.
  - c. Deposits and investment securities categories of risk.
  - d. Arrangements with financial institutions involving compensating balances or other arrangements involving restrictions on cash balances.
  - e. Liens or encumbrances on assets or revenues or any assets or revenues which were pledged as collateral for any liability or which were subordinated in any way.
  - f. Contractual obligations for construction and purchase of real property or equipment.

15. We have no plans or intentions that may materially affect the carrying value or classification of assets. In that regard:

- a. The Commission has no significant amounts of idle property and equipment.
- b. The Commission has no plans or intentions to discontinue the operations of any activities or programs or to discontinue any significant operations.

16. There are no:

- a. Material transactions that have not been properly recorded in the accounting records underlying the financial statements.
- b. Violations or possible violations of laws or regulations whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency. In that regard, we specifically represent that we have not been designated as, or alleged to be, a "potentially responsible party" by the Environmental Protection Agency in connection with any environmental contamination.
- c. Material liabilities or gain or loss contingencies that are required to be accrued or disclosed by the *Contingencies* topic of the Financial Accounting Standards Board (FASB) Accounting Standards Codification.
- d. Guarantees, whether written or oral, under which the Commission is contingently liable.
- e. Agreements to repurchase assets previously sold.
- f. Security agreements in effect under the Uniform Commercial Code.
- g. Liabilities which are subordinated in any way to any other actual or possible liabilities.
- h. Significant estimates and material concentrations known to management which are required to be disclosed.
- i. Risk financing activities.
- j. Derivative financial instruments.
- k. Special or extraordinary items.
- l. Arbitrage rebate liabilities.
- m. Risk retentions, including uninsured losses or loss retentions (deductibles) attributable to events occurring through June 30, 2025 and/or for expected

retroactive insurance premium adjustments applicable to periods through June 30, 2025.

- n. Material losses to be sustained in the fulfillment of, or from the inability to fulfill, any service commitments.
- o. Material losses to be sustained as a result of purchase commitments.
- p. Environmental cleanup obligations.

17. There are no unasserted claims or assessments that our lawyer has advised us are probable of assertion and must be disclosed in accordance with FASB Statement No. 5 and/or GASB Statement No. 10.

18. We have no direct or indirect legal or moral obligation for any debt of any organization, public or private, or to special assessment bond holders.

19. In the audit engagement letter dated April 28, 2025, we requested that you perform the following accounting services in connection with your audit:

- a. Draft the schedule of expenditures of federal awards;
- b. Enter the data collection form.

With respect to these services:

- a. We have made all management decisions and performed all management functions;
- b. We assigned an appropriate individual to oversee the services;
- c. We evaluated the adequacy and results of the services performed, and made an informed judgment on the results of the services performed;
- d. We have accepted responsibility for the results of the services; and

We have accepted responsibility for all significant judgments and decisions that were made.

20. We have complied with all aspects of laws, regulations and provisions of contracts and agreements that would have a material effect on the financial statements in the event of noncompliance.

21. We believe the implementation of the GASB Statements listed below is appropriate:

- a. GASB Statement No. 101, *Compensated Absences*.

22. We have no knowledge of any uncorrected misstatements in the financial statements.
23. We have requested an unsecured electronic copy of the auditor's report and financial statements and agree the auditor's report and financial statements will not be modified in any manner.

*Information Provided*

24. We have provided you with:
  - a. Access to all information, of which we are aware that is relevant to the preparation and fair presentation of the financial statements such as records, documentation, and other matters.
  - b. Additional information that you have requested from us for the purpose of the audit.
  - c. Unrestricted access to persons within the Commission from whom you determined it necessary to obtain audit evidence.
  - d. Minutes of the meetings of the governing body and committees, or summaries of actions of recent meetings for which minutes have not yet been prepared.
25. All transactions have been recorded in the accounting records and are reflected in the financial statements.
26. We have disclosed to you the results of our assessment of risk that the financial statements may be materially misstated as a result of fraud.
27. It is our responsibility to establish and maintain internal control over financial reporting. One of the components of an entity's system of internal control is risk assessment. We hereby represent that our risk assessment process includes identification and assessment of risks of material misstatement due to fraud. We have shared with you our fraud risk assessment, including a description of the risks, our assessment of the magnitude and likelihood of misstatements arising from those risks, and the controls that we have designed and implemented in response to those risks.
28. We have no knowledge of allegations of fraud or suspected fraud affecting the Commission's financial statements involving:
  - a. Management.
  - b. Employees who have significant roles in the internal control.
  - c. Others where the fraud could have a material effect on the financial statements.

29. We have no knowledge of any allegations of fraud or suspected fraud affecting the Commission's financial statements received in communications from employees, former employees, analysts, regulators, or others.
30. We have no knowledge of noncompliance or suspected noncompliance with laws and regulations.
31. We are not aware of any pending or threatened litigation, claims or assessments; unasserted claims or assessments that are probable of assertion and must be disclosed in accordance with GASB Codification Section C50, *Claims and Judgments*; or other matters, including gain or loss contingencies, whose effects should be considered when preparing the financial statements.
32. We have disclosed to you the identity of the Commission's related parties and all the related-party relationships and transactions of which we are aware.
33. We are aware of no deficiencies in internal control over financial reporting, including significant deficiencies or material weaknesses, in the design or operation of internal controls that could adversely affect the Commission's ability to record, process, summarize, and report financial data.
34. There have been no communications from regulatory agencies concerning noncompliance with, or deficiencies in, financial reporting practices.
35. We agree with the findings of the specialists in evaluating the assertions found in Note 7, Pension Plan, Note 9, Other Postemployment Benefits (OPEB) Plan, and Note 10, Other Postemployment Benefits (OPEB) Plan – Group Life Insurance Program, and have adequately considered the qualifications of the specialists in determining the amounts and disclosures used in the financial statements and underlying accounting records. We did not give instructions, or cause any instructions to be given, to the specialists with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an impact on the independence or objectivity of the specialists.
36. We believe that the actuarial assumptions and methods used by the actuary for funding purposes and for determining accumulated plan benefits are appropriate in the circumstances. We did not give instructions, or cause any instructions to be given, to the actuary with respect to the values or amounts derived in an attempt to bias their work, and we are not otherwise aware of any matters that have had an impact on the independence or objectivity of the plan's actuary.
37. During the course of your audit, you may have accumulated records containing data that should be reflected in our books and records. All such data have been so reflected. Accordingly, copies of such records in your possession are no longer needed by us.

*Supplementary Information*

38. With respect to supplementary information presented in relation to the financial statements as a whole:

- a. We acknowledge our responsibility for the presentation of such information.
- b. We believe such information, including its form and content, is fairly presented in accordance with U.S. GAAP.
- c. The methods of measurement or presentation have not changed from those used in the prior period.

*Required Supplementary Information*

39. With respect to the Required Supplementary Information presented as required by the GASB to supplement the basic financial statements:

- a. We acknowledge our responsibility for the presentation of such required supplementary information.
- b. We believe such required supplementary information is measured and presented in accordance with guidelines prescribed by U.S. GAAP.
- c. The methods of measurement or presentation have not changed from those used in the prior period.

*Compliance Considerations*

In connection with your audit, conducted in accordance with *Government Auditing Standards*, we confirm management:

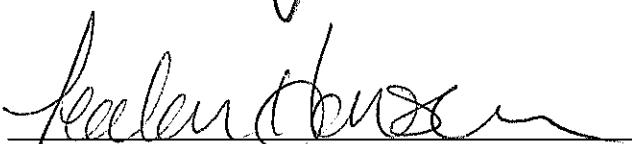
40. Is responsible for the preparation and fair presentation of the financial statements in accordance with the applicable financial reporting framework.
41. Is responsible for compliance with the laws, regulations and provisions of contracts and grant agreements applicable to the auditee.
42. Is not aware of any instances of identified and suspected fraud and noncompliance with provisions of laws, regulations, contracts, and grant agreements that have a material effect on the financial statements.
43. Is responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

44. Acknowledges its responsibility for the design, implementation and maintenance of internal controls to prevent and detect fraud.
45. Has a process to track the status of audit findings and recommendations.
46. Has identified for the auditor previous audits, attestation engagements and other studies related to the objectives of the audit and whether related recommendations have been implemented.
47. Is not aware of any investigations or legal proceedings that have been initiated with respect to the period under audit.
48. Management will accurately complete the appropriate sections of the data collection form.
49. If applicable, management has disclosed all contracts or other agreements with service organizations.
50. If applicable, management has disclosed to the auditor all communications from service organizations relating to noncompliance at those organizations.

HAMPTON ROADS PLANNING DISTRICT COMMISSION



Robert A. Crum, Executive Director



Tealen Hansen, Chief Financial Officer