

Hampton Roads Planning District Commission Summary Minutes of July 19, 2018

The July 19, 2018 Meeting of the Hampton Roads Planning District Commission was called to order by the Chair at 12:30 p.m. in the Regional Boardroom, 723 Woodlake Drive, Chesapeake, Virginia, with the following in attendance:

Commissioners in Attendance

Dr. Ella P. Ward, Chair (CH)
Michael Hipple, Vice Chair (JC)
Randy Martin, Treasurer (FR)
Barry Cheatham (FR)
James Baker (CH)
Phillip Bazzani (GL)
Brent Fedors (GL)
Randy Keaton (IW)
McKinley Price (NN)
Cynthia Rohlf (NN)
Mamie Johnson (NO)
David Hux (PQ)
Randy Wheeler (PQ)

Barry Porter (SH)
Leroy Bennett (SU)
Patrick Roberts (SU)
Dave Hansen (VB)
Louis R. Jones (VB)
Robert Dyer (VB)
Barbara Henley (VB)
Ben Davenport (VB)
Andrew Trivette (WM)
Neil Morgan (YK)
Thomas Shepperd, Jr. (YK)

Commissioners Absent:

Stephen Best (CH)
Robert Geis (CH)
Debbie Ritter (CH)
Donnie Tuck (HA)
James Gray (HA)
Mary Bunting (HA)
William McCarty (IW)
William Porter (JC)
Sharon Scott (NN)
Kenneth Alexander (NO)
Andria McClellan (NO)
Doug Smith (NO)
Thomas Smigiel (NO)

John Rowe (PO)
Lydia Pettis-Patton (PO)
T. Carter Williams (SM)
Michael Johnson (SH)
Tyrone Franklin (SY)
John Seward (SY)
John Uhrin (VB)
Rosemary Wilson (VB)
James Wood (VB)
Paul Freiling (WM)

Executive Director:

Robert A. Crum, Jr.

Other Participants:

Paul Holt (JCC)
Brian Thrower (SM)

Wynter Benda (NO)
Vincent Jones (PO)

*Late arrival or early departure.

Others Recorded Attending:

Brian DeProfio (HA); Britta Ayers, Bridget Parker, Brian Stilley (NN); Caleb Rogers, (WM); Cathy Davison (Albemarle Commission); Amy Ballard, Tony Kakoullis (Brown & Caldwell); Jay Ford (Chesapeake Bay Foundation); Drew Lumpkin (US Senator Mark Warner's Office) Ellis W. James (Sierra Club); Citizens: Donna Sayegh; Staff: Keith Cannady, Kelli Arledge, Sam Belfield, Shernita Bethea, Rob Cofield, Nancy Collins, Shirley Core, Katie Cullipher, KC Filippino, Andrea Gayer, Ashley Gordon, Greg Grootendorst, Whitney Katchmark, Sara Kidd, Mike Kimbrel, Sharon Lawrence, Mike Long, Ben McFarlane, Jill Sunderland, Joe Turner, Elizabeth Vandell, Chris Vaigneur, Sheila Wilson.

Approval/Modification of Agenda

Chair Ward requested modifications or additions to the agenda. Hearing none Commissioner Thomas Shepperd Jr., Moved to approve the agenda; seconded by Commissioner Barry Cheatham. The Motion Carried.

Submitted Public Comments

Mr. Robert Crum, HRPDC/HRTPO Executive Director, indicated there were no Submitted Public Comments and asked to proceed to the Public Comment period.

Public Comment

Ms. Donna Sayegh provided a brief overview of items on the agenda that would be discussed during the meeting. She expressed concerns about funding and the representation of Portsmouth residents and staff on some of the items being presented at both the HRPDC and HRTPO meetings.

Mr. Ellis James discussed the upcoming joint legislative meeting and encouraged the Commission to focus on some of the items discussed during the HRTPO's meeting. He also expressed concern about the potential threat that offshore drilling will cause in the economy if it is done in the region.

Executive Director's Report

Mr. Crum reported that the HRPDC in cooperation with the Hampton Roads Chamber hosted an Air Service Forum on Tuesday, June 26, 2018. Among the presenters were Robert Bowen, Executive Director of Norfolk International Airport and Mike Giardino, Executive Director, Newport News/Williamsburg Airport. The background information presented provided an understanding of the air service industry to the community members that participated in the discussion. Mr. Crum suggested the HRTPO and HRPDC discuss ways the region can work with the airport facilities at the August 29th meeting with the Hampton Roads Caucus to leverage them as economic drivers.

Mr. Crum also reported that the Lieutenant Governor hosted a roundtable discussion at the HRPDC to discuss housing evictions and opportunities for the region to mobilize around addressing that issue. Dr. Ward noted that Hampton Roads is on the top ten list of regions in terms of homelessness. She thanked Mr. Crum and representatives from all localities that

participated in the discussion on reducing the rate of evictions in local communities and ending homelessness. Mayor McKinley Price stated that it was a very informative meeting and that there are things that could be done to help eliminate homelessness.

Mr. Crum informed the Commission that Hunden Strategic Partners, a firm specializing in the sports arena business, was hired by the City of Richmond to review a proposed replacement for the Richmond Coliseum. While Richmond was identified as one of the top four candidates for a major league sports team, the Norfolk-Virginia Beach Metropolitan region:

- Ranked 3rd among cities with no current teams ready to host a major league franchise
- 2nd for top NFL expansion or relocation opportunities
- 5th for top MLB expansion or relocation opportunities
- 5th for top NBA expansion or relocation opportunities

Commissioner Randy Martin stated that the key to success in this opportunity would be strong regional collaboration to make it viable.

Mr. Crum concluded his report by recognizing Ms. Nancy Collins, Chief Financial Officer, who will be retiring on October 1, 2018, for her successful tenure of service to the HRPDC, HRTPO, and the Hampton Roads region. Ms. Collins was presented with a Resolution of Appreciation by Chair Ward.

Appointment of Nominating Committee

The Chair requests the following Commissioners serve on the HRPDC Nominating Committee and provide a report to the Commission at its October meeting:

Chesapeake – Dr. Ella Ward
Franklin – Barry Cheatham
Gloucester – Phillip Bazzani
Hampton – Donnie Tuck
Isle of Wight – William McCarty
James City – Michael Hipple
Newport News – Sharon Scott
Norfolk – Andria McClellan
Poquoson – David Hux

Portsmouth – John Rowe
Smithfield – T. Carter Williams
Southampton – Barry Porter
Suffolk – Leroy Bennett
Surry – John Seward
Virginia Beach – Louis Jones
Williamsburg – Paul Freiling
York – Thomas Shepperd

Chair Ella Ward respectfully requested that the Nominating Committee report their recommendation for Chair and Vice Chair to the HRPDC at the October Commission meeting.

Approval of Consent Items

The following items were on the Consent Agenda for approval:

- a. Meeting Minutes – May 17, 2018 Commission Meeting
- b. Transcribed Public Comments May 17, 2018 Commission Meeting
- c. Treasurer’s Report of March May 17, 2018
- d. Resolution Authorizing Sheila Wilson, Chief Financial Officer effective October 1, 2018
- e. Fiscal Year 2018 Budget Amendment
- f. Fiscal Year 2019 Hampton Roads Regional Meeting Schedule

Chair Ward called for a motion to approve the Consent Agenda. Commissioner Randy Keaton Moved to approve the Consent Agenda; seconded by Commissioner Michael Hipple. The Motion Carried.

Coastal Resiliency Program Update

Benjamin McFarlane, Senior Regional Planner, provided an update on the Coastal Resiliency Program projects. He briefed the Commission on the history of the program and noted that it was established to address issues such as sea level rise, storm surges, mitigation and planning, etc. The goals of the program are to develop recommendations for local governments, coordinate with state and federal agencies and academic institutions, advocate for additional state and federal support, and implement projects where regional cooperation has tangible benefits.

Mr. McFarlane reported that the HRPDC is working on developing new design standards because the standards based on old data and precipitation patterns are changing and the storm infrastructure is undersized. The HRPDC is also developing updated local design standards for stormwater infrastructure. The HRPDC is discussing ways to incorporate sea level rise into local planning and policies and eventually state policies. HRPDC staff is developing screening values for planning to help estimate the scale of the problem, and updating curves for conducting benefit-cost analysis of different adaption options. Mr. McFarlane stated that coordination is a big part of the work done at the HRPDC. He noted that a regional approach presents a strong message and makes working across jurisdictions easier.

He also briefed the Commission on active regional projects such as flooding and water level sensors, joint land use studies with the military and identifying the different types of resiliency projects that are underway across Hampton Roads. He noted that advocacy is an important part of the work that is done because there is a need for additional funding from both the state and the federal government. Mr. McFarlane provided an update on federal programs and legislative updates noting that existing federal programs provide some avenues for local assistance, but most are directed towards other issues. Amending these programs would be a good first step to obtaining federal resources for Hampton Roads. He highlighted potential amendments related to the Defense Access Roads and the Defense Community Infrastructure Program. While the programs are local, they are also meant to

address national needs and priorities. The Defense Access Roads amendment was proposed to allow for roadways important to the military that are affected by flooding to be an eligible project under that program. The Defense Community Infrastructure program is under the National Defense Authorization Act for FY2019. That amendment would provide DOD military construction funds for local infrastructure that military facilities rely on such as roads, water, wastewater, schools, etc. Although projects are local, the programs are meant to address national needs and priorities, and regionalism conveys the importance of Hampton Roads to the nation in order to justify such changes. Mr. McFarlane noted that the programs, if passed, would receive federal funding that could be used to address coastal resiliency challenges throughout the Hampton Roads region.

Mr. MacFarlane provided a brief overview of the Water Resources Development Act (WRDA) which has passed the House of Delegates and gone to the Senate. If that bill passes, the region could receive significant federal funding from the United States Army Corps of Engineers for flood mitigation projects. The WRDA would also authorize coastal flood risk management studies for Tidewater localities. He also provided information on the projects that are active. He discussed first floor elevation data which is the primary driver of vulnerability to flooding, and the methodology used to address those issues. He also briefed the Commission on the Flood Insurance Outreach Campaign which would assist residents of Hampton Roads that live in areas vulnerable to flooding but are not insured.

Mr. McFarlane concluded his presentation by presenting the unresolved issues that this region faces regarding coastal resiliency. During the last session of the General Assembly, several bills were considered for coastal resiliency. A bill that authorized the hiring of a special assistant to the Governor to address resiliency issues was passed. The question today is what role should the state play. He suggested starting a conversation about what needs to be done collectively in order to present a stronger case to the General Assembly.

HRPDC Sea Level Rise Subcommittee

Mr. Crum recapped the last two Commission meetings in which Commissioner Andria McClellan requested that the Chair and the HRPDC consider the appointment of a sea level rise subcommittee. The subcommittee would be comprised of elected officials of the Commission and would consider technical recommendations from the coastal resiliency committee and work with the CAO committee to advocate for funding resiliency projects in the region. Mr. Crum reported the following Commissioners expressed interest in serving on the committee:

Barbara Henley	Virginia Beach
Andria McClellan	Norfolk
Mayor McKinley Price	Newport News
Mayor John Rowe	Portsmouth
Mayor Donnie Tuck	Hampton
Dr. Ella Ward	Chesapeake

He recommended that the Commission take action to officially form the subcommittee.

Chair Ward called for a motion. Commissioner Hipple Moved to approve the formation of the HRPDC Subcommittee on Sea Level Rise; seconded by Commissioner Barry Cheatham. The Motion Carried.

Department of Environmental Quality (DEQ) Chesapeake Bay TMDL Phase III Watershed Implementation Plan (WIP) Contract: Locality Coordination

Ms. Whitney Katchmark, Principal Water Resources Engineer, provided a report on the Chesapeake Bay TMDL Phase III Watershed Implementation Plan. She explained that the contract for the program was approved at the last meeting, but after the contract was approved there were some stormwater managers who were not comfortable with their level of commitment. Staff worked with the Department of Environmental Quality (DEQ) to modify the language in the contract to clarify the level of community commitment. Strategies are being discussed to address nutrient reductions in areas that are not in the municipal stormwater system (MS4). While there are eleven communities that have a MS4 permit, the focus is not on those communities, but the ones outside of those areas where nutrient reduction strategies are voluntary. In order for the reduction strategies to be successful, retrofits are needed to treat the water and reduce nutrients. The basis of the contract is to come up with the strategies that best serve the state. In order to meet the Chesapeake Bay TMDL goals, which include reductions that are not regulated, incentives may need to be offered. The issue may need to be taken to the General Assembly for additional funding. In the past, state funding was provided for point sources which are upgrades to water treatment plants. However, there has never been much funding for voluntary efforts. The main change of the contract was to make the language as clear as possible. Ms. Katchmark reported that there is request for the HRPDC to write a letter of participation stating that staff will work with DEQ and document the local staff that participate in the meetings.

Commissioner Hipple asked if the program would affect the MS4 permits, and if this component would burden the communities that are actively addressing stormwater management. Ms. Katchmark stated that it is an opportunity to express ideas. Cities within the region do not have access to that funding because it is administered to conservation districts, and that is one of the things that the language would change. The goal is to strategize on ways to make more money available. Documenting what is being done allows the state to track the work in the Chesapeake Bay TMDL.

Commissioner Hipple stated that when the program was first started, there was no way to track the work, and noted that he would like to see what communities have been doing in the past in order to apply it to others in the future. Ms. Katchmark stated that James City County was interested in putting buffers in place for reservoirs to manage growth, and noted that there should be credits for that. The Bay Program is focusing on policies that may ensure that those credits are received. Commissioner Hipple stated that they utilized their purchase and development rights during the recession; that helps with managing water systems and growth.

Chair Ward called for a motion. Commissioner Hipple Moved to authorize the Executive Director to execute the contract between the HRPDC and DEQ in the amount of \$50,000 from July 2, 2018; seconded by Commissioner Louis Jones. The Motion Carried.

Regional Legislative Agenda

Mr. Crum provided an overview of items that were passed during the 2018 General Assembly session:

- K-12 Public Education Funding
- Reinstatement of UASI Designation: \$1.5 million annual funding
- FEMA National Guidance
- State funding for Army Corps Studies (\$500,000 local match)
- Floor on regional gas tax
- Funding for I-64 from Richmond to Hampton Roads

He also presented potential legislative priorities for the 2019 to the Commission for consideration:

- Pursuit of Federal/State funding for recurrent flooding/sea level rise projects, particularly those projects that protect the mission of our region's military installations
- Maintain the region's UASI designation and increase funding to the region for homeland security purposes
- Support State Funding :
 - Virginia Shoreline Resiliency Fund
 - ✓ Low interest loans for flooding mitigation
 - Stormwater Local Assistance Fund
 - ✓ Water quality
- Request the new Advisor to the Governor on Coastal Resiliency complete an analysis of existing funding programs and recommend a new funding program(s) that addresses existing gaps
- Consider new State funding sources to address Chesapeake Bay nutrient reduction requirements
- Continuation of efforts to provide increased state funding for K-12 public education
- Support appropriate funding of the Virginia Housing Trust Fund for housing programs and projects that preserve and produce affordable housing opportunities

Mr. Crum stated that there are additional items that the Commission may want to consider such as tax reform, broadband, and economic development. He noted that the HRPDC and HRTPO will be hosting a joint meeting on August 29th with the legislative liaisons and the Hampton Roads General Assembly Caucus to discuss potential items for the 2019 legislative agenda.

Commissioner Price suggested inserting dispersed concentration of poverty in the section where housing is discussed. Commissioner Hipple suggested completing the I-64 interstate going into James City County, bringing economic zones up to code, and adding vocational educational institutions in with K-12 funding.

HRPDC Three Month Tentative Schedule

Mr. Crum noted the three month tentative schedule.

Advisory Committee Summaries

Mr. Crum highlighted the Advisory Committee Summaries section of the agenda.

For Your Information

Mr. Crum noted correspondence from the City of Suffolk appointing Leroy Bennett and reappointing Patrick Roberts to the Hampton Roads Planning District Commission.

Old/New Business

Adjournment

With no further business to come before the Hampton Road Planning District Commission, the meeting adjourned at 1:44 p.m.

Ella P. Ward
Chair

Robert A. Crum, Jr.
Executive Director

**Transcribed Public Comments of the
July 19, 2018 HRPDC Commission Meeting**

Ms. Donna Sayegh: *Good Afternoon. My name is Donna Sayegh and I live in Portsmouth. On the Agenda there are several items I would like to address. Item 7e addresses the 2018 Budget Amendment. It adds over \$52,000 to the budget. The total budget is now over \$13 million. This increase is for a local special program assessment for a flood insurance campaign, a new DEQ grant for litter prevention and a new Chesapeake Bay Restoration grant. The majority of the localities in the flood insurance campaign request that they be billed for the year 2018-19 over \$41,000. The other localities will be billed for the year 2019-20 year. The total of this project will be of 51 million. DEQ grant above five thousand dollars is for a litter prevention campaign, the bay restoration grant of five thousand is going to be funded by Bay Stars Homes. The remaining over \$11,000 is to cover internal promotions and recognitions, reorganization of the HRTPO due to the retirement of the Deputy Executive Director. I don't know how to understand this budget amendment figures. Where did Portsmouth tell the people about the over \$41,000 that we the have to pay. Being the 12th physically stressed locality in the state. Talk about litter prevention, the people in Portsmouth are the biggest litter bugs we have ever seen. See litter on the interstate. No. 8, the HRPDC Coastal Resiliency program goals are to develop policy recommendations for local governments to coordinate with state and federal support for local and reasonable efforts. I am very concerned that this body is taking away our ability to locally self-govern. This is an example of bureaucracy that we the people are under. Centralized government is happening right before our eyes. And item 9, HRPDC, sea level rise subcommittee. We are not the environmental managers of the local government. Why are not the environmental managers of the localities involved with this subcommittee? For example, Meg Pittenger is the environmental manager of the department of planning in Portsmouth. In this way she can have knowledge to present the information to the people. Item number 10, enforcement. The sheriff's work crew and the regional jail, they could get out and remove all the overgrowth and the ditches and streams would help. Item 11 addresses the reasonable legislative agenda. We are having duplicate information presented to both the HRTPO and the HRPDC. There needs to be a reconsideration of both these boards to prevent duplication of information. This takes up our time and adds the expense and bureaucracy of the government. What are you going to do now that you have heard the call? Who is going to answer the call? Or have I wasted my time? Thanks for listening.*

Mr. Ellis James: *My name is Ellis W. James. I reside at 2021 Kenlake Place here in the City of Norfolk. There are a couple of things that are very interesting that happened today. The TPO meeting had a very healthy discussion and exchange of information. My understanding is Mr. Crum, correct me if I've got it wrong, but my understanding is there's going to be a joint meeting in the upcoming period of time where this information will be shared. I think that in this particular situation each one of the communities of the 17 here before me would benefit from hearing, seeing a summary or hearing some of the important issues that were discussed at certain times during the TPO meeting. I know that you all are very busy, and I'm not naive about this, but I think that it would be very helpful in preparation for the joint meeting for you to have a good feel for and understating of what happened earlier this morning. The other thing is that as some of you know, I am a proud member of the Sierra Club, and one of the great issues of our time is the question of whether or not there will be offshore drilling and*

leases opened up off of the East Coast. It makes no sense, it is not needed, and it's a threat to the economy of all of these communities in one way or another if we have offshore drilling and then there is an accident and all the sudden our tourist draw. The beaches, not only in Virginia Beach, but also in Norfolk would be potentially impacted in a very negative way. I would urge each one of your communities to pay close attention. There are offshore drilling hearings that are taking place in the very near future, and I think it would be of help to your communities to have a good handle on it.

**HRPDC
FISCAL YEAR 2019
9/30/18
STATEMENT OF REVENUES AND EXPENDITURES
25% OF FISCAL YEAR COMPLETE**

REVENUES	Annual Budget	Previous YTD	Current Month	YTD	% Received /Expended
State PDC Revenue	\$ 151,943	\$ -	\$ 37,985	\$ 37,985	25%
DEQ	107,623	-	-	-	0%
Housing DHCD/ Portsmouth/ Chesapeake	484,094	-	14,500	14,500	3%
Water Quality Assessment	504,000	-	-	-	0%
VDEM	522,839	-	-	-	0%
Local Jurisdiction Membership Dues	1,383,252	441,361	13,778	455,139	33%
Local Jurisdiction Programs	1,753,317	942,112	49,925	992,037	57%
HRMFFA	36,000	-	-	-	0%
JLUS	1,067,174	-	-	-	0%
Roanoke River Basin Association	50,000	-	-	-	0%
SALES, INTEREST & MISC	71,524	25,791	7,493	33,284	47%
Special Contracts/Deferred/Pass Through	1,025,464	-	-	-	0%
Total Revenue	<u>7,157,230</u>	<u>1,409,264</u>	<u>123,681</u>	<u>1,532,945</u>	21%
EXPENDITURES					
PERSONNEL	\$ 2,876,943	\$ 283,443	\$ 154,520	\$ 437,963	15%
STANDARD CONTRACTS	146,210	1,895	4,948	6,844	5%
SPECIAL CONTRACTS/PASS THROUGH	3,695,452	327,814	231,759	559,572	15%
OFFICE SERVICES	438,625	12,143	8,472	20,615	5%
INDIRECT COSTS	-	129,734	70,725	200,459	0%
Total Expenses	<u>7,157,230</u>	<u>755,029</u>	<u>470,424</u>	<u>1,225,453</u>	17%
TOTALS	<u>\$ -</u>	<u>\$ 654,235</u>	<u>\$ (346,743)</u>	<u>\$ 307,492</u>	