

Subject	Norfolk + Virginia Beach JLUS Policy Committee Meeting Notes
Date	25 April 2019
Location	723 Woodlake Drive, Chesapeake, VA 23320
Attendees	See Attached Sign In Sheets
Prepared	30 April 2019
Prepared by	AECOM

On April 25, 2019, a meeting was held with the Policy Committee members of the Norfolk and Virginia Beach Joint Land Use Study (JLUS). The purpose of the meeting was to update the Policy Committee on the JLUS process since the last Policy Committee meeting, held on April 20, 2018, and to review highlights from the Draft Norfolk and Virginia Beach Joint Land Use Study. A copy of the meeting sign-in sheet is attached to these meeting notes.

These meeting notes are provided as a summary of the discussion held during the meeting and are organized by topic area.

JLUS Process Update

- AECOM gave the Policy Committee an overview of each step of the JLUS process that had occurred since the last meeting, and reviewed the goals of the JLUS, the flooding scenarios used for the study, the different analyses conducted, and the recommendations of the Draft Report.

JLUS Next Steps

- AECOM introduced the next steps in the JLUS process: the review of the Draft Report, the issuance of the Final Report to the public, the upcoming public meetings in Norfolk and Virginia Beach, and the issuance of the Final Plan.
- Bob Crum, HRPDC, noted that it was important to recognize work done by Technical Committee members, and that they were looking for reactions and questions from Policy Committee on the JLUS process and Executive Summary.
- Doug Smith, City of Norfolk, asked why AECOM chose to highlight the top 8 Actions in the presentation. He also asked about how the Regional Coordination Strategies were prioritized and ask AECOM to expand on the strategy recommending regional guidance for incorporating flooding and sea level rise into city capital planning projects.
- AECOM explained that the number 8 reflected those that scored 15 or above and that all regional coordination strategies carry the same level of importance.
- Ben McFarlane, HRPDC, noted that the HRPDC was hoping to incorporate what cities are already doing into the resolution that the HRPDC adopted on sea level rise scenarios, to make high-level recommendations more specific.

- Michael King, U.S. Navy, said that the Navy wanted a list of Actions that benefitted both the Navy and localities that could be incorporated into city CIP processes. He noted that the Navy wanted to give localities flexibility in requesting funding through the Defense Community Infrastructure Program (DCIP).
- Dave Hansen, City of Virginia Beach, noted that, for Action #7, Oceana Boulevard/Bells Road Drainage Study, the City is looking at potentially using P4 for relocating industrial operations currently in residential areas near that area, within Oceana's AICUZ. He also noted that the access issues near Dam Neck Gate are a serious concern for the City, and that Dam Neck's south gate had to be opened to public through traffic more than 6 times per year due to flooding on Sandbridge Road. He noted that water levels in Back Bay are also a concern, and that there was a sense of urgency to deal with these issues. He said that the City is partnering with Little Creek on Action #4, but has not received a commitment from DoD to invest in on-base stormwater management infrastructure. He said that it was important to have project-specific, defined courses of action in order to open up lines of communication between Virginia Beach and Navy headquarters. He also added that the City of Virginia Beach just presented their proposed 15-year stormwater management program to City Council, which would cost \$1.3 billion over 15 years - \$2.2 billion by 2040, and would need state and federal support for the proposed coastal protection initiatives. He said that there is fierce competition for state and federal support among cities dealing with sea level rise, and therefore, having a nexus between the city and the DoD would be critical. He noted the importance of preserving economic vitality by protecting the city from the impacts of sea level rise, and that emphasizing what Virginia Beach and other Hampton Roads localities are already doing about it, could incentivize private investment and protect Virginia Beach's financial ratings.
- CAPT Frantzen, JEB Little Creek, said that he wanted to thank JLUS team for spending time to talk about the issues discussed in the Draft Report with JEB Little Creek, and that it was important to find a "win-win" between the community and the Navy. He also said that JEB Little Creek has a close relationship with City of Virginia Beach, and that it was a great starting point to move forward to find solutions to help the Navy meet its mission and protect community/economic viability.
- Craig Quigley, Hampton Roads Military and Federal Facilities Alliance (HRMFFA), told the Committee that HRMFFA recently brought their legislative priorities to Congress, and that they emphasized the importance of funding DCIP. He said that HRMFFA asked Congress to start with \$100 million in funding to set up a scoring mechanism that would allow localities to compete for funding.
- COL Kinsman, USACE, said that they appreciated the energy and collaboration that had gone into the JLUS. He noted that the USACE tends to think more in terms of specific projects, rather than broader measures for change. He said that he felt it was important for to be able to measure accomplishment towards JLUS goals, and appreciated the focus on actionable projects. He noted the importance of "communicating with one voice," in order for the region to compete for dollars from federal government.
- Bob Crum, HRPDC, said that the real value of the JLUS is that it gives localities the ability to evaluate and rank projects collectively, and then come together and compete as a region for funding. He noted that the cities can't afford to bear costs for these projects on their own, and that it was important to consider how to collaborate to compete for funding. He also noted the importance of documenting the impact of the issues presented in the JLUS on the military.

He said that the implementation structure of the JLUS will be critical, and that the HRPDC wants Policy Committee input on what that implementation structure will be going forward.

- Michael King, U.S. Navy, noted that there are currently seven ongoing JLUS studies within the mid-Atlantic region. He said that it was important for localities to request implementation funding from OEA for design for some of the recommended Actions, in order for the localities to better compete for funding.
- Craig Quigley said that he thinks the OEA will continue to be interested in the Hampton Roads area, because of the unique focus on sea level rise and persistent flooding.
- Doug Smith, City of Norfolk said he felt that the conversation needs to happen at the level of the HRPDC. He said that using the JLUS to compete for funding is a good path forward, because federal money would be required for localities to implement these recommendations.
- Dave Hansen with the City of Virginia Beach noted that RADM Ann Phillips has been working hard at the state level to tackle these challenges, and that he would like to hear from her on the direction the cities should take for JLUS implementation.
- RADM Ann Phillips said that she thought the most important thing about JLUS was that it gives Hampton Roads the opportunity to collaborate on regional priorities. She noted that some formalized process for dealing with the DoD was needed, and that it was critical to institutionalize coordination. She said that, at the state level, she is drafting a letter for legislative committees to emphasize the need to fund DCIP and the Defense Access Roads (DAR) program. She said that having the ability to prioritize projects as a region will be critical. She said that it was important for Hampton Roads to emphasize its importance for coal exports, etc. that come from the western parts of the state and for local legislators to carry that message to the rest of the state. She said that all eight coastal PDCs in VA need assistance with similar issues, but that they all have slightly different needs. She noted the importance of HRPDC emphasizing Hampton Roads' DoD/federal connection when competing for planning grants.
- Bob Crum, HRPDC, noted that the Urban Area Security Initiative is a good example of this, and said that it was important to "tell the story" of why Hampton Roads matters to the rest of the commonwealth.
- Mayor Kenneth Alexander, City of Norfolk, noted that there was significant turnover in the VA General Assembly, and with it, a loss of institutional knowledge. He stated that the HRPDC needs to have information sessions with legislators about the Port, coal exports, military/defense spending, logistics, etc., and about how Hampton Roads contributes to national and global security, etc. He noted that it was the localities' and HRPDC's responsibility to educate the General Assembly about Hampton Roads. He suggested that the HRPDC put together some type of brochure explaining the importance of the region in terms of defense spending, military facilities, the Port, etc. that can be given out to legislators.
- Bob Crum, HRPDC, said that it might be a good idea to discuss how they emphasize the importance of this region to the rest of the state with the Hampton Roads Caucus. He then asked the Policy Committee their thoughts on the JLUS implementation structure moving forward. He suggested that the HRPDC and HRMFFA collaborate on putting together a recommended structure.
- Dave Hansen, City of Virginia Beach, suggested establishing JLUS implementation subcommittees/working groups. He noted that the proposed Actions were diverse projects for resiliency, stormwater, impacts on the military, etc., and therefore it might be difficult for one committee to tackle all these diverse issues. He said he thought the JLUS implementation committee would need oversight teams that included NAVFAC, the USACE, locality technical

teams, etc., and that subcommittees could bring projects forward for review, packaging, and prioritization.

- Bob Crum, HRPDC, asked the Policy Committee if there was consensus on working groups, and suggested getting city and military representatives together to determine the exact implementation structure.
- Michael King, U.S. Navy, said that he wanted to clarify that OEA typically funds 30% of preliminary engineering and design for projects. After that, organizations like USACE and NAVFAC would need to step in.
- Dave Hansen, City of Virginia Beach, said that he thought that the HRPDC should take the lead on forming a JLUS implementation committee.
- Whitney Katchmark, HRPDC, noted that the HRPDC wants buy-in from members, but should be able to help the region “speak with one voice.”
- Bob Crum asked AECOM what the next steps in the JLUS process would be.
- AECOM noted that they are working on a comment matrix to track the comments on the draft report, changes made, etc., and that they were on track to submit a revised draft May 8th. AECOM said that the HRPDC is working to determine public meeting dates.
- Ben McFarlane, HRPDC, suggested that the second round of JLUS public meetings “piggyback” on meetings already scheduled in Virginia Beach around stormwater, and that he will work with Norfolk staff to identify dates for a Norfolk meeting. He noted that the HRPDC will need official buy-in from each city to “shop” the JLUS around to state and federal legislators.
- Doug Smith, City of Norfolk, said that he would like the HRPDC to explain to Norfolk’s Planning Commission and City Council what has been accomplished so far with the JLUS, but would like to have the implementation structure established first.
- Ben McFarlane, HRPDC, said he would like to put together a group/committee that brings together all the Hampton Roads localities with military installations to participate in discussions about lessons learned from this JLUS, and that he thought that that group could help with regional buy-in on JLUS/military issues.
- Bob Crum noted that a regional entity consisting of localities hosting military facilities could be a good place for information sharing, etc., to ensure that regional entities are not competing among themselves for funding.
- Doug Smith, City of Norfolk, said he is in favor of this and that he thinks that the region needs to agree on a list of common legislative goals. He asked that the HRPDC coordinate to ensure that competition for funding among Hampton Roads localities doesn’t happen.
- RADM Ann Phillips said that it was important for Hampton Roads to be “organized,” in order to help state senators better advocate for the region, and that the Hampton Roads localities should not ignore any opportunities to collaborate.
- Bob Matthias, City of Virginia Beach, said that he recently met with state senators, and that they discussed the importance of publicizing what is being done to protect the region from sea level rise and flooding, and what the region is doing to attract investment.
- RADM Ann Phillips noted that it was very important to bring the business community into the discussion around the JLUS, as they could advocate for the region at the state level.
- Craig Quigley with HRMFFA suggested that the region create something similar to HRTAC to deal with sea level rise and flooding, that focuses on one set of prioritized projects.

